

Workshop: « What instrumentation for the ecological planning of complex innovations? »

7th October 2022
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ENGIE Research & Innovation
Chair of Energy & Prosperity

Extending Cost-Benefit Analysis of an Industrial Pilot Project for the Energy Transition

A Case Study in the French Container Glass Sector



Key Messages

- Major innovations for the industrial energy transition are at the pilot stage.
- Standard Cost-Benefit Analysis (CBA) might suggest that investing in a pilot project is not socially justified.
- Standard CBA should be extended to incorporate long-term benefits of the pilot project.
- Public support mechanisms should be designed in this perspective.

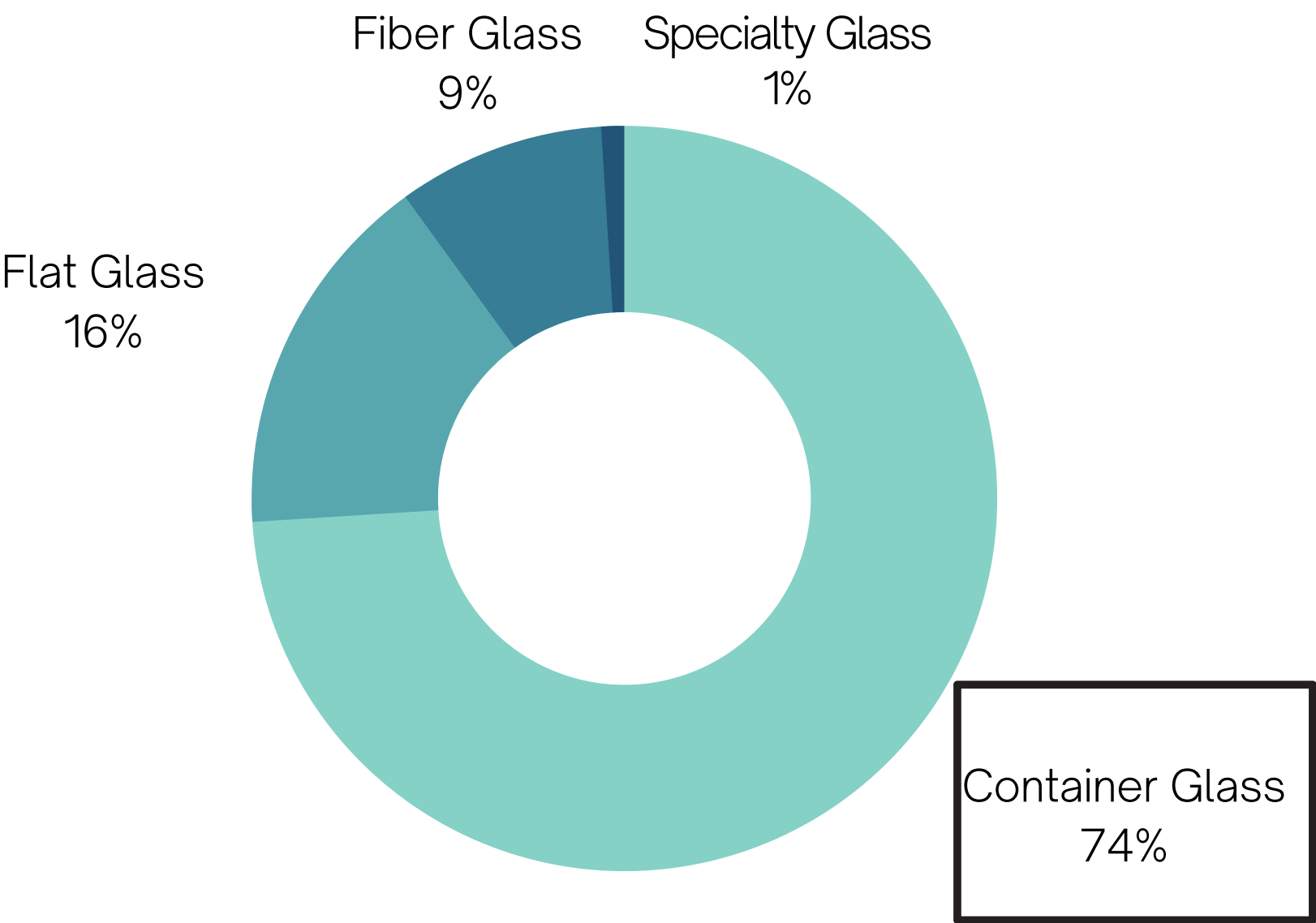
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Container Glass Sector: a Flagship in France Industry

47% of European glass production is carried out in France (Fives, 2020).

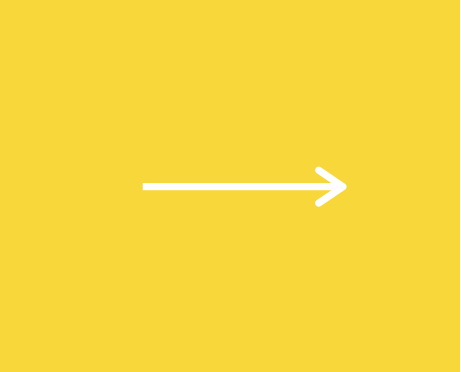
5.6 Mtons of Glass has been produced in France in 2020 (Glass Global).



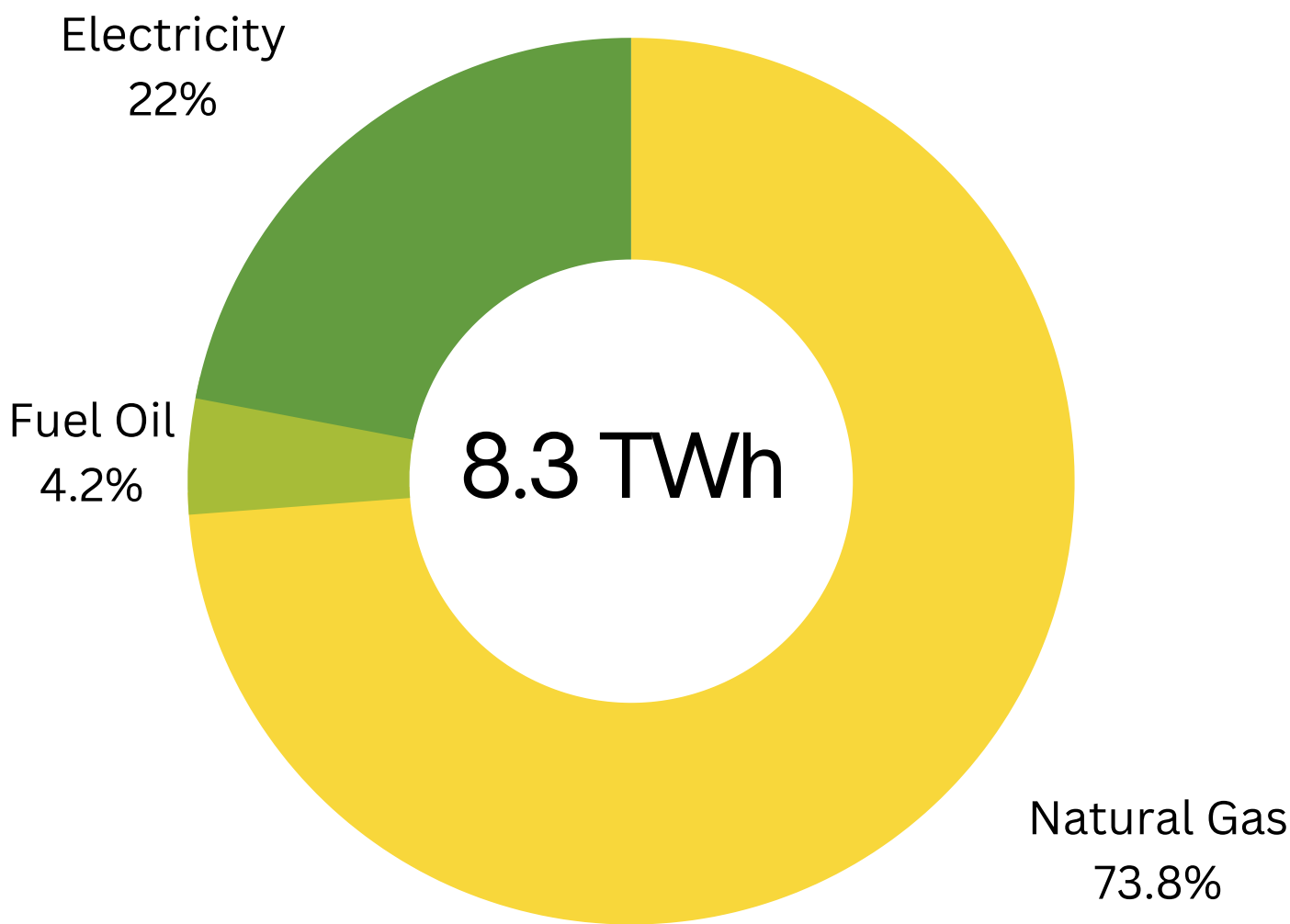
4.1 Mtons of Container Glass has been produced in 56 Melting Furnaces by 25 companies.



Container Glass Sector Mostly Consumes Fossil Fuels

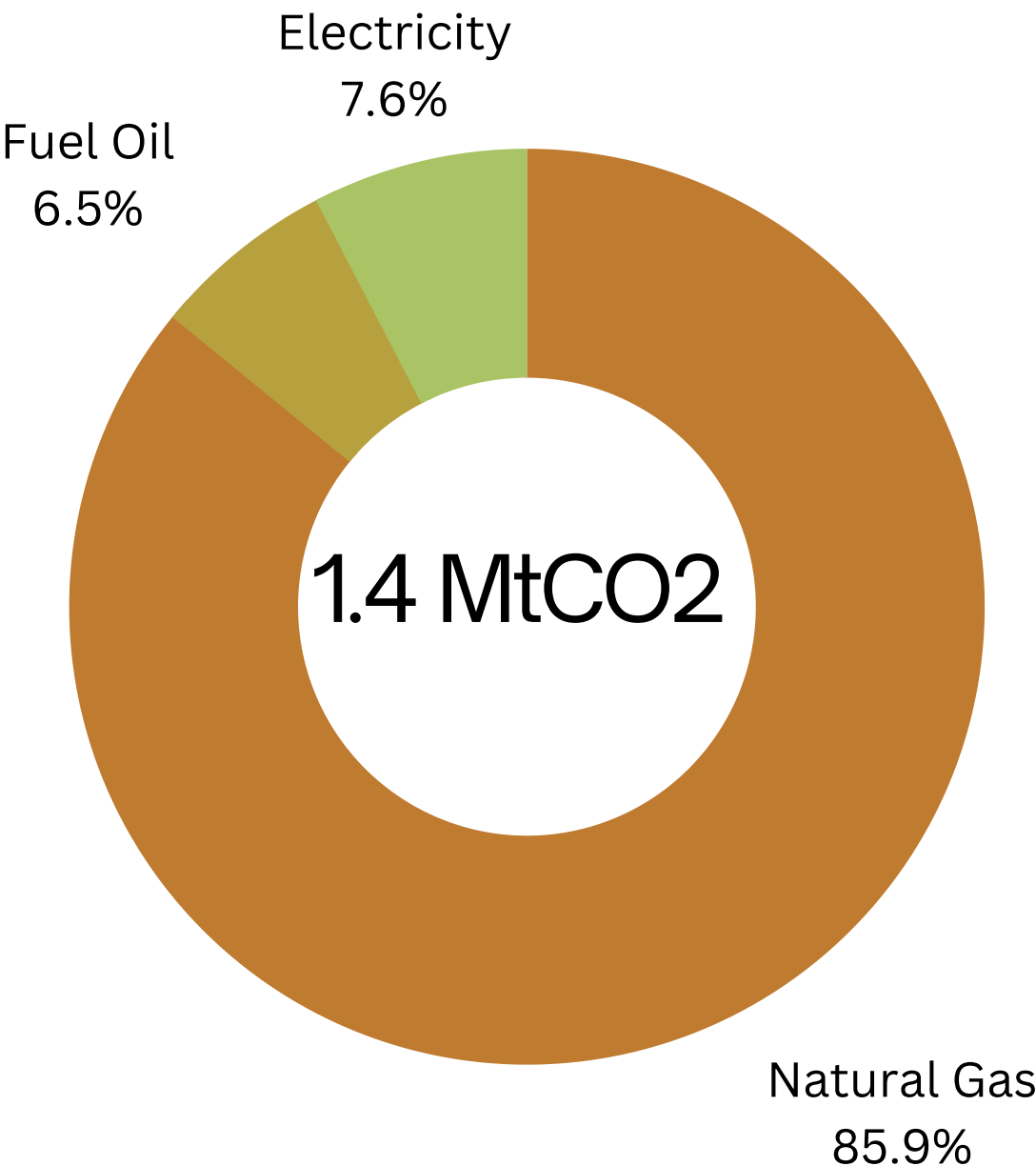


Energy Sources in Container Glass Sector of France
(ADEME, 2021)



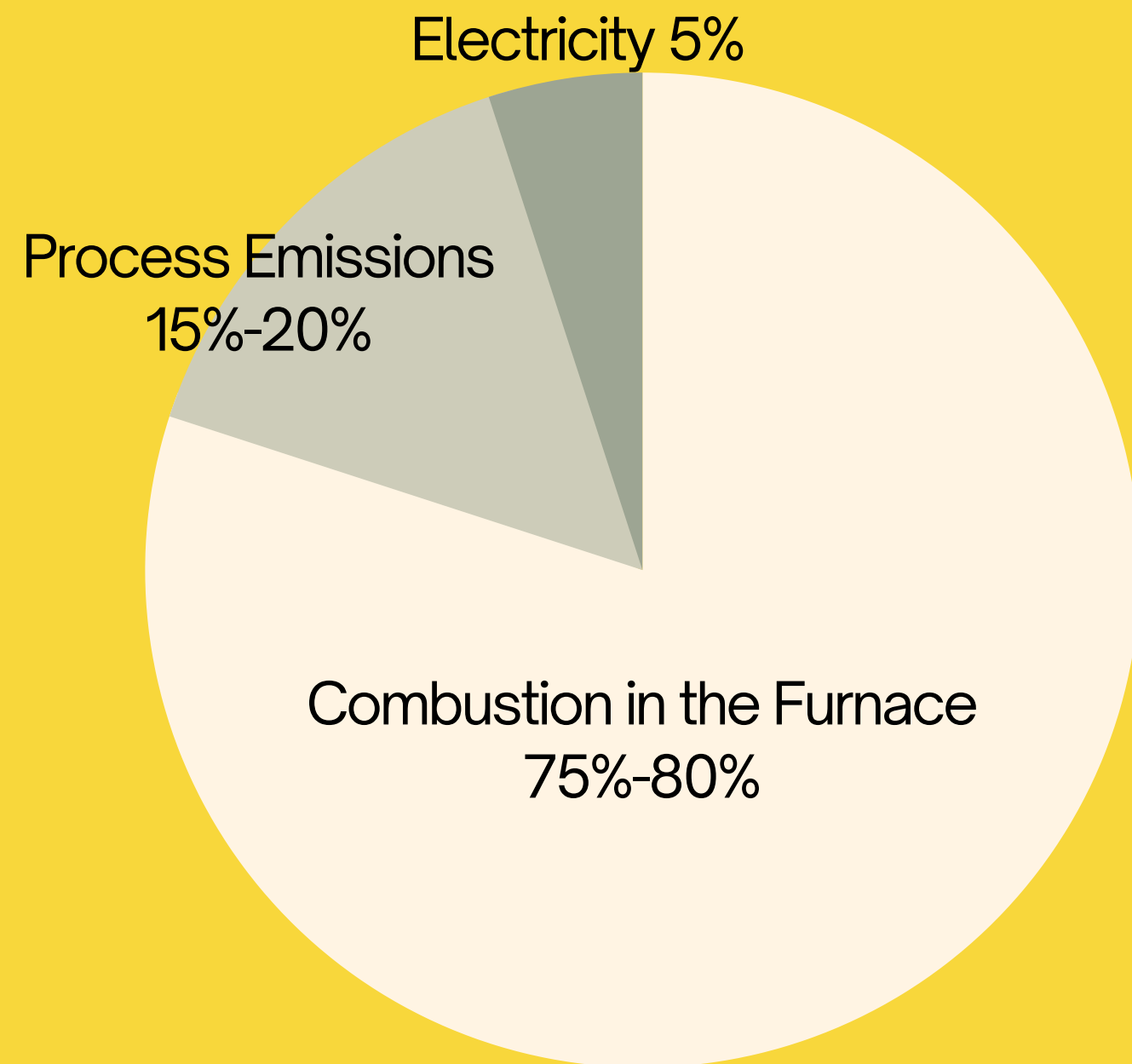
In total, 3% of thermal energy and 2% of electrical energy of French industries

Emission Sources in Container Glass Sector of France
(ADEME, 2021)



In total, 3% of the French national total GHG emissions

Decarbonizing the **Glass Melting Furnace**: the Most Important Lever for Carbon Neutrality of the Sector



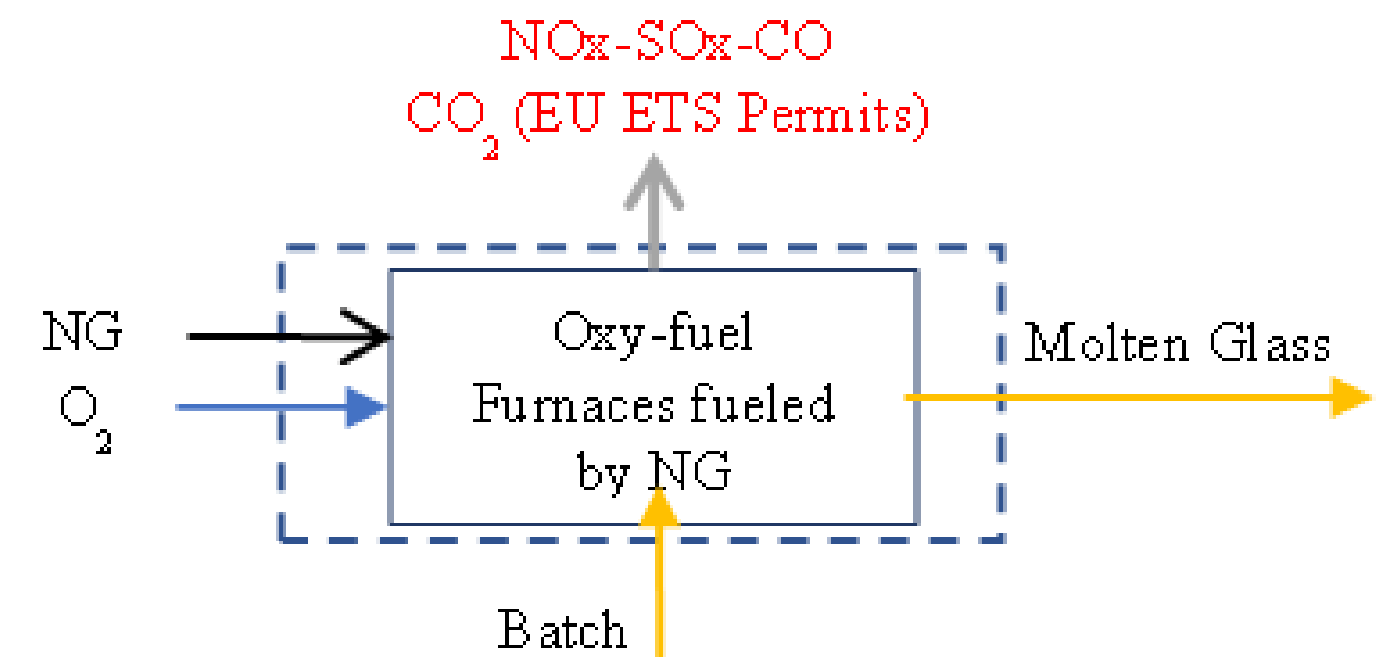
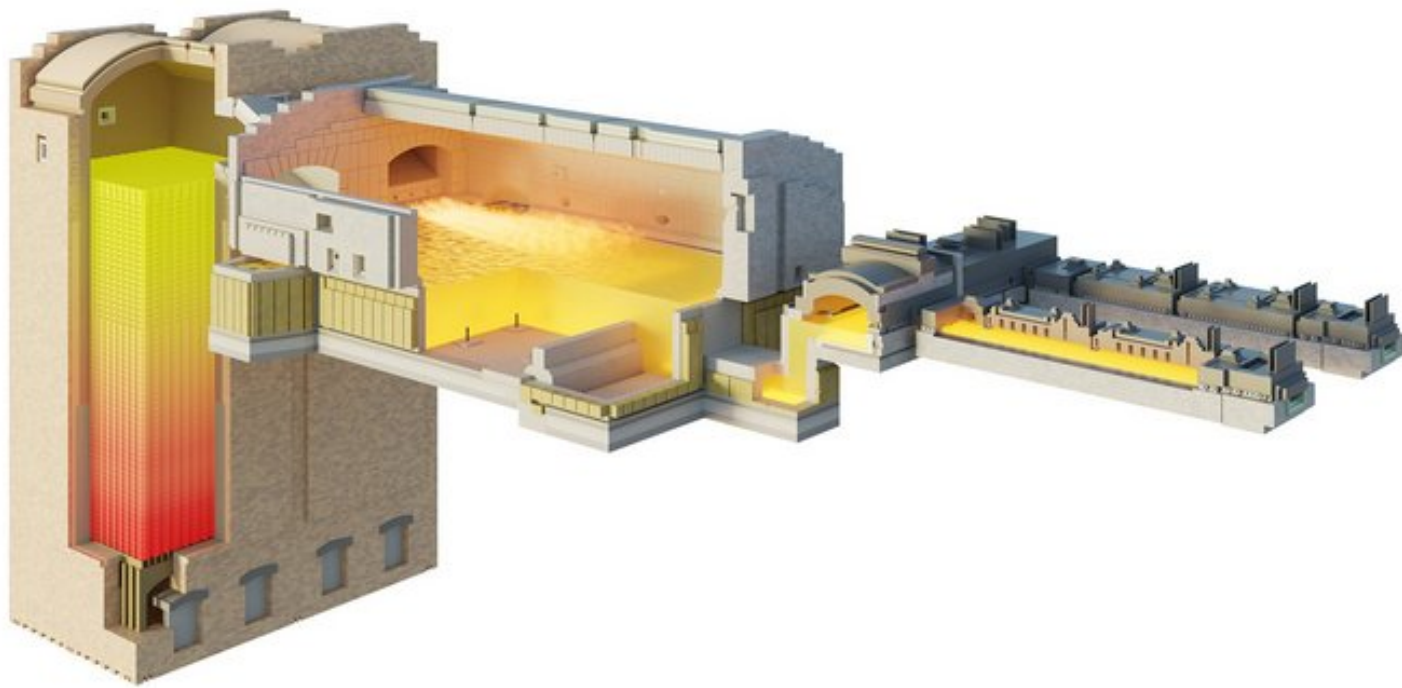
Sources of Emission in a Container Glass Site (ADEME, 2021)



Pilot Project: Decarbonizing the Glass Melting Furnace

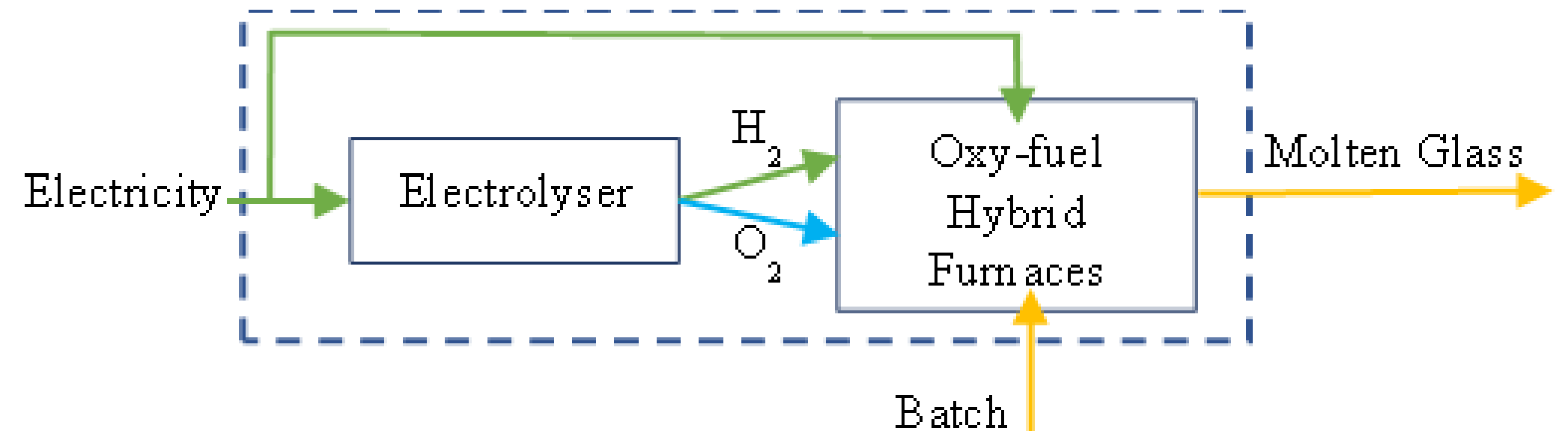
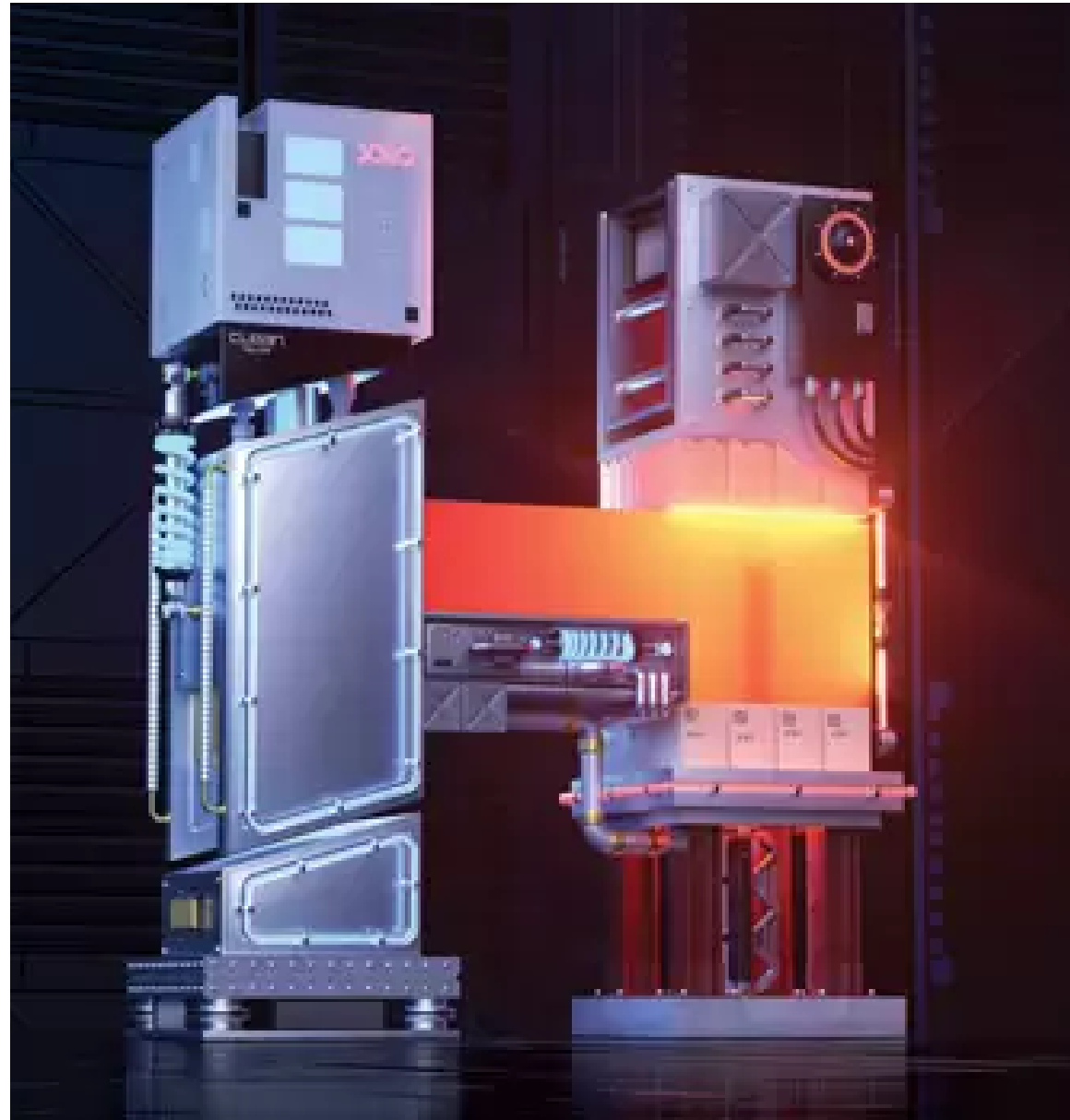


Reference Case: NG-fired Furnace



Pilot Project: Decarbonizing the Glass Melting Furnace

Decarbonization Project: Hybrid Furnace (80% Electricity - 20% Hydrogen)



Numerical Illustration

Reference Case Furnace Information



Annual Glass Production	112 000 tGlass/year
Year of Last Reconstruction	2021
Annual NG consumption of the Furnace	128 GWh/year
Annual CO2 Emission	44013 tCO2/year
Annual NOx Emission	214 tNOx/year
Annual SOx Emission	131 tSOx/year
Annual CO Emission	7 tCO/year
O2 Consumption of the Oxy-Fuel Furnace	4340 tO2/year

Key Messages

- Major innovations for the industrial energy transition are at the pilot stage.
- **Standard Cost-Benefit Analysis (CBA) might suggest that investing in a pilot project is not socially justified.**
- Standard CBA should be extended to incorporate long-term benefits of the pilot project.
- Public support mechanisms should be designed in this perspective.

Abatement Cost: a common metric in cost-benefit analysis of green projects



The Cost of Carbon Abatement for a Decarbonization Project is defined as:

$$\text{Levelized Cost of Carbon Abatement (LCCA)} = \frac{\text{Total Discounted Cost of the Project Compared to the Reference}}{\text{Total Discounted Abatement of Carbon Compared to the Reference}}$$



Familiar Formula for LCOE!

References:

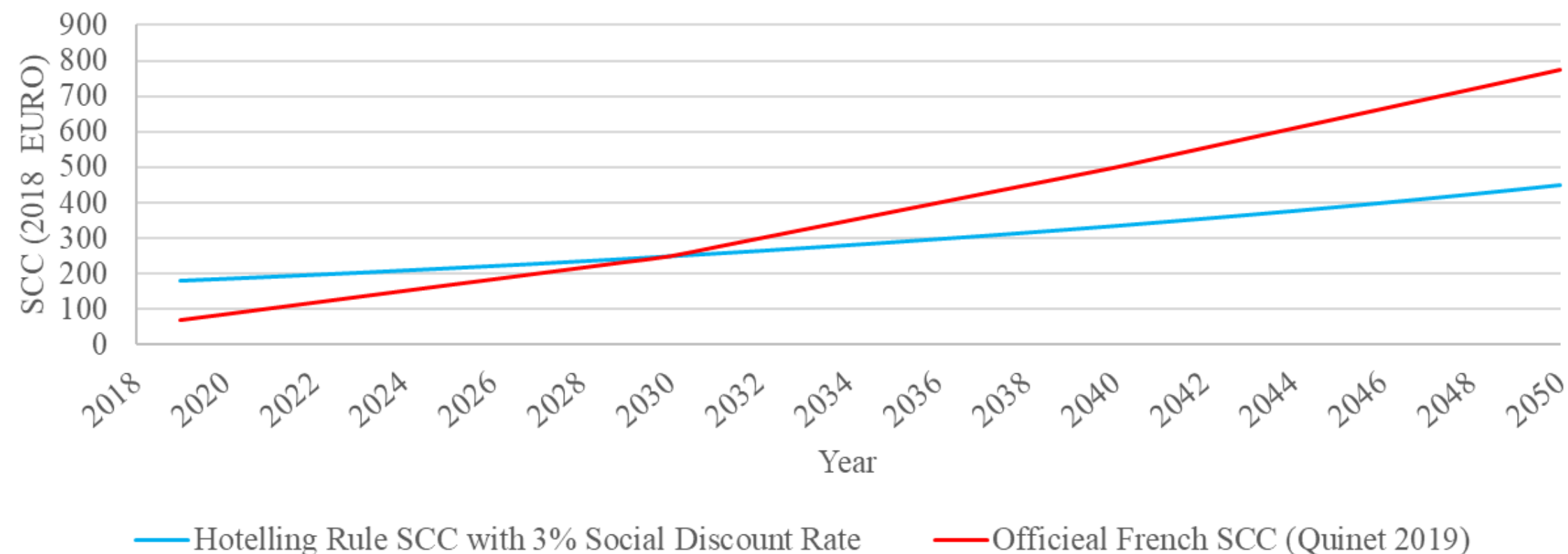
- Friedman et al. (2020): “Levelized Cost of Carbon Abatement”
- Criqui (2021): “Les coûts d’abattement”, Referred to as: “Méthode 3”
- H-Vision in the Netherlands, Zero Emission Valley in France (Teyssier d’Orfeuil, 2020)

LCCA is a key indicator to be compared with the Social Cost of Carbon for Evaluation of the Project

$$\text{Levelized Cost of Carbon Abatement (LCCA)} \leq \text{Social Cost of Carbon (SCC)}$$

Abatement cost of project is accepted by the society!

The official French SCC of the government since 2019 does not reflect exactly the social cost of carbon but rather a political carbon price trajectory



Cost-Benefit Analysis at Project Level



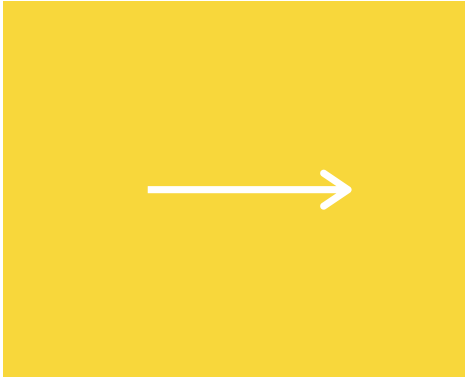
$$\text{Levelized Cost of Carbon Abatement (LCCA)} = \frac{\text{Equivalent Annualized Cost} - \text{Equivalent Annualized Benefits}}{\text{Annual Abatement of Carbon}}$$

Cost-Benefit Analysis at Project Level



$$\text{Levelized Cost of Carbon Abatement (LCCA)} = \frac{\text{Equivalent Annualized Cost} - \text{Equivalent Annualized Benefits}}{\text{Annual Abatement of Carbon}}$$

Cost-Benefit Analysis at Project Level



Levelized Cost of Carbon Abatement (LCCA)=

Equivalent Annualized Cost

−

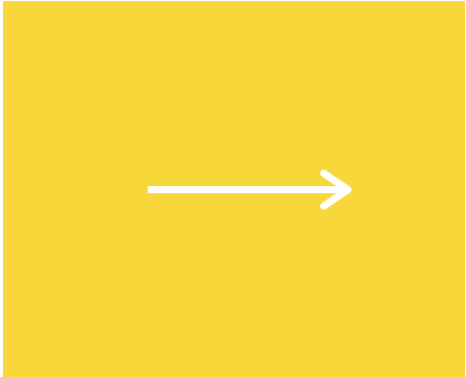
Equivalent Annualized Benefits

Annual Abatement of Carbon

#	Source of the Cost	Equivalent Annualized Cost
1	CAPEX	1.5 M€

#	Source of CAPEX
1	Hybrid Furnace CAPEX
2	Alkaline Electrolyser CAPEX (5MW)
3	Connection to the Electricity Grid
4	Installation Costs
5	Electrolyser Stack Replacement Cost
Total Investment = 19 M€	

Cost-Benefit Analysis at Project Level



Levelized Cost of Carbon Abatement (LCCA)=

Equivalent Annualized Cost

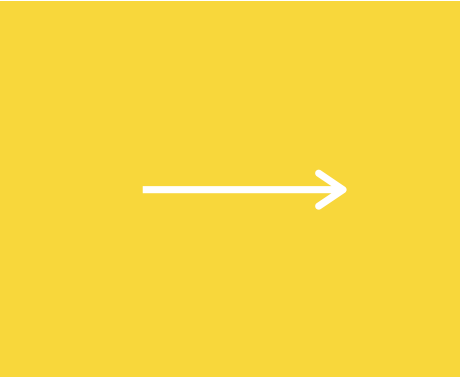
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Equivalent Annualized Benefits

Annual Abatement of Carbon

#	Source of the Cost	Equivalent Annualized Cost
1	CAPEX	1.5 M€
2	O&M (1.5% of CAPEX)	0.25 M€

Cost-Benefit Analysis at Project Level



Levelized Cost of Carbon Abatement (LCCA)=

Equivalent Annualized Cost

−

Equivalent Annualized Benefits

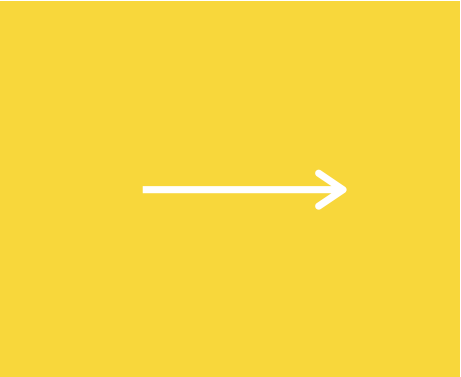
Annual Abatement of Carbon

#	Source of the Cost	Equivalent Annualized Cost
1	CAPEX	1.5 M€
2	O&M (1.5% of CAPEX)	0.25 M€
3	Electricity Consumption Cost	21 M€

Electricity Price Evolves with NG and CO2 Prices from IEA NZE Scenario



Cost-Benefit Analysis at Project Level



Levelized Cost of Carbon Abatement (LCCA)=

Equivalent Annualized Cost

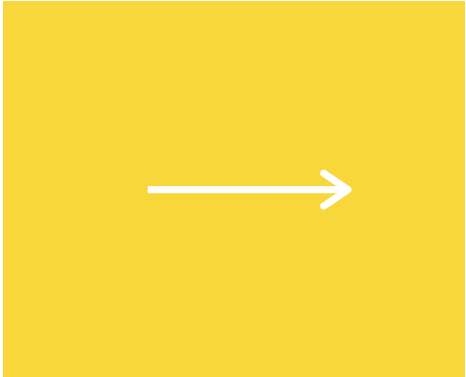
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Equivalent Annualized Benefits

Annual Abatement of Carbon

#	Source of the Cost	Equivalent Annualized Cost
1	CAPEX	1.5 M€
2	O&M (1.5% of CAPEX)	0.25 M€
3	Electricity Consumption Cost	21 M€
Total Equivalent Annualized Costs With Discount Rate of 3%		23 M€

Cost-Benefit Analysis at Project Level

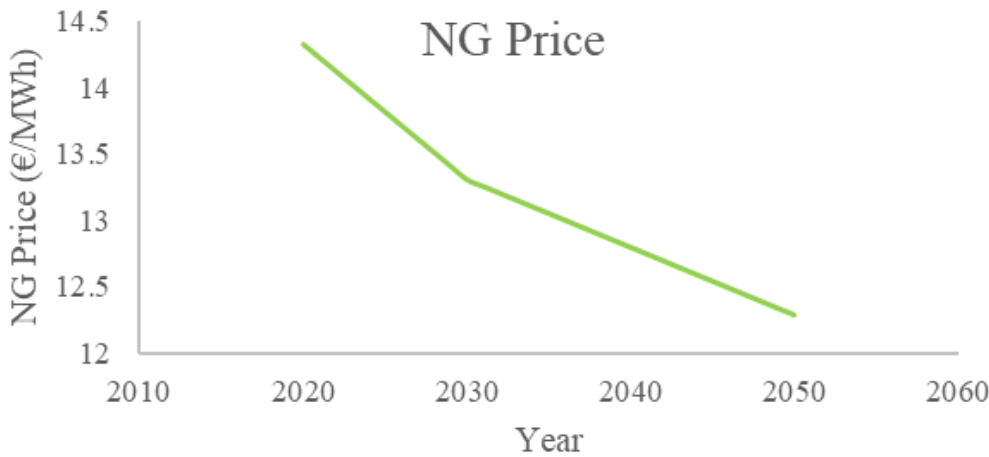


$$\text{Levelized Cost of Carbon Abatement (LCCA)} = \frac{\text{Equivalent Annualized Cost} - \text{Equivalent Annualized Benefits}}{\text{Annual Abatement of Carbon}}$$

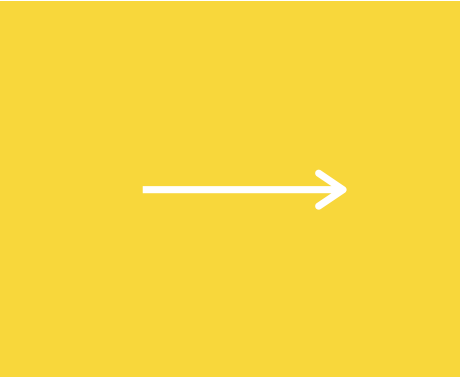
#	Source of the Cost	Equivalent Annualized Cost
1	CAPEX	1.5 M€
2	O&M (1.5% of CAPEX)	0.25 M€
3	Electricity Consumption Cost	21 M€
Total Equivalent Annualized Costs With Discount Rate of 3%		23 M€

#	Source of the Benefits	Equivalent Annualized Benefit
1	Savings on NG Consumption	1.5 M€

NG Price Evolves According to IEA NZE Scenario



Cost-Benefit Analysis at Project Level



Levelized Cost of Carbon Abatement (LCCA)

=

Equivalent Annualized Cost

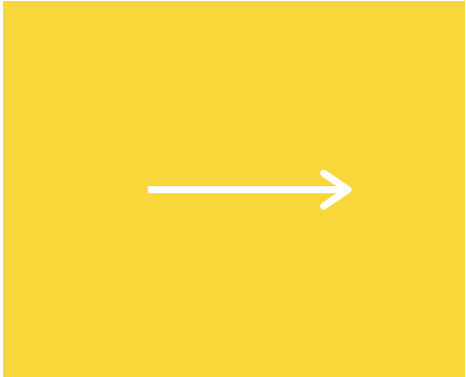
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Equivalent Annualized Benefits

Annual Abatement of Carbon

#	Source of the Cost	Equivalent Annualized Cost	#	Source of the Benefits	Equivalent Annualized Benefit
1	CAPEX	1.5 M€	1	Savings on NG Consumption	1.5 M€
2	O&M (1.5% of CAPEX)	0.25 M€	2	Savings on Oxygen (50 €/tO2)	0.5 M€
3	Electricity Consumption Cost	21 M€			
Total Equivalent Annualized Costs With Discount Rate of 3%		23 M€			

Cost-Benefit Analysis at Project Level



Levelized Cost of Carbon Abatement (LCCA)

=

Equivalent Annualized Cost

−

Equivalent Annualized Benefits

Annual Abatement of Carbon

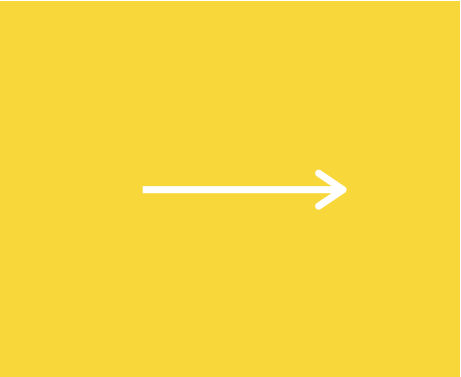
#	Source of the Cost	Equivalent Annualized Cost
1	CAPEX	1.5 M€
2	O&M (1.5% of CAPEX)	0.25 M€
3	Electricity Consumption Cost	21 M€
Total Equivalent Annualized Costs With Discount Rate of 3%		23 M€

#	Source of the Benefits	Equivalent Annualized Benefit
1	Savings on NG Consumption	1.5 M€
2	Savings on Oxygen (50 €/tO2)	0.5 M€
3	Savings on NOx-SOx-CO	4.5 M€

Environmental Prices Handbook: EU28 Version by CE Delft 2018

Pollutant	Central Value (€2015/t)
Carbon Monoxide (CO)	52.6
Nitrogen Oxides (NOx)	14800
Sulfur Oxides (SOx)	11500

Cost-Benefit Analysis at Project Level



$$\text{Levelized Cost of Carbon Abatement (LCCA)} = \frac{\text{Equivalent Annualized Cost} - \text{Equivalent Annualized Benefits}}{\text{Annual Abatement of Carbon}}$$

#	Source of the Cost	Equivalent Annualized Cost	#	Source of the Benefits	Equivalent Annualized Benefit
1	CAPEX	1.5 M€	1	Savings on NG Consumption	1.5 M€
2	O&M (1.5% of CAPEX)	0.25 M€	2	Savings on Oxygen (50 €/tO2)	0.5 M€
3	Electricity Consumption Cost	21 M€	3	Savings on NOx-SOx-CO	4.5 M€
Total Equivalent Annualized Costs With Discount Rate of 3%		23 M€	Total Equivalent Annualized Benefits With Discount Rate of 3%		6.5 M€

Cost-Benefit Analysis at Project Level



$$\text{Levelized Cost of Carbon Abatement (LCCA)} = \frac{\text{Equivalent Annualized Cost} - \text{Equivalent Annualized Benefits}}{\text{Annual Abatement of Carbon}}$$

One Furnace Lifetime = 15 years (2032-2047)

$$\text{LCCA} = \frac{23 \text{ M€} - 6.5 \text{ M€}}{44013 \text{ tCO}_2} = 370 \text{ €/tCO}_2$$

Cost-Benefit Analysis at Project Level



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Social Cost of Carbon (SCC) at 2032 = 265 €/tCO₂

Cost-Benefit Analysis at Project Level

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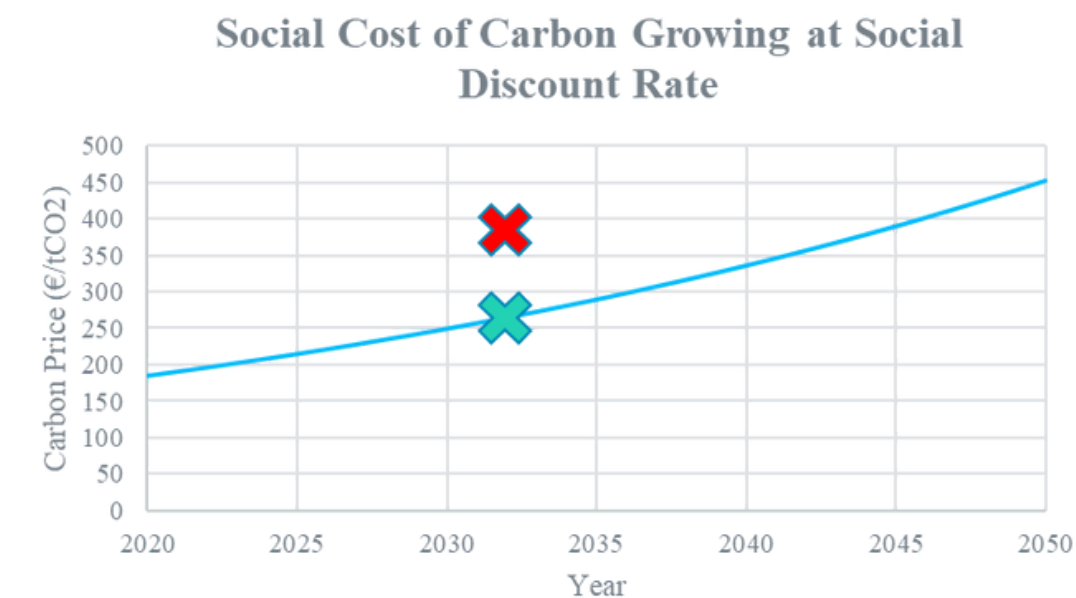
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Social Cost of Carbon (SCC) at 2032 = 265 €/tCO₂

LCCA > SCC

In this framework, the Pilot Project is not socially worthwhile.



Key Messages

- Major innovations for the industrial energy transition are at the pilot stage.
- Standard Cost-Benefit Analysis (CBA) might suggest that investing in a pilot project is not socially justified.
- **Standard CBA should be extended to incorporate long-term benefits of the pilot project.**
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Cost-Benefit Analysis (CBA) with Learning-by-Doing (LBD) Effects

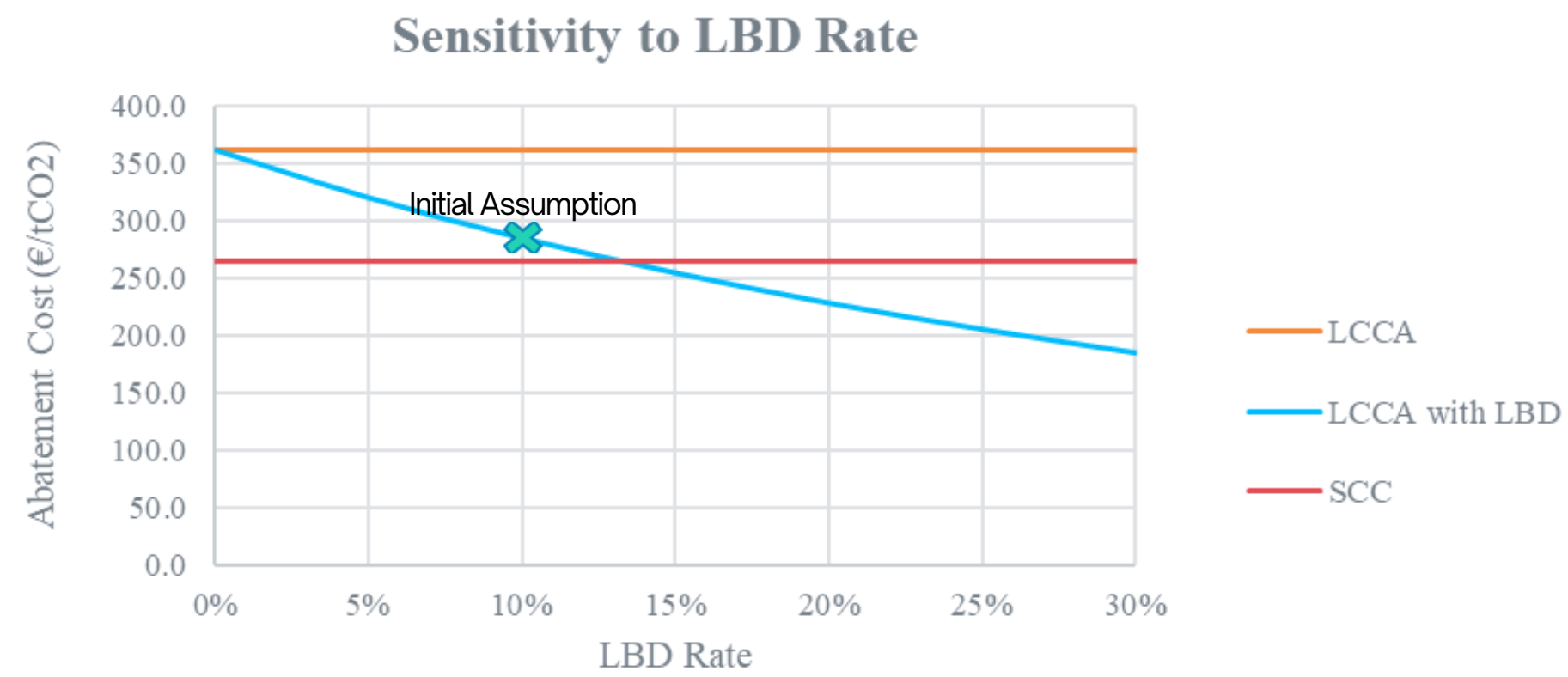
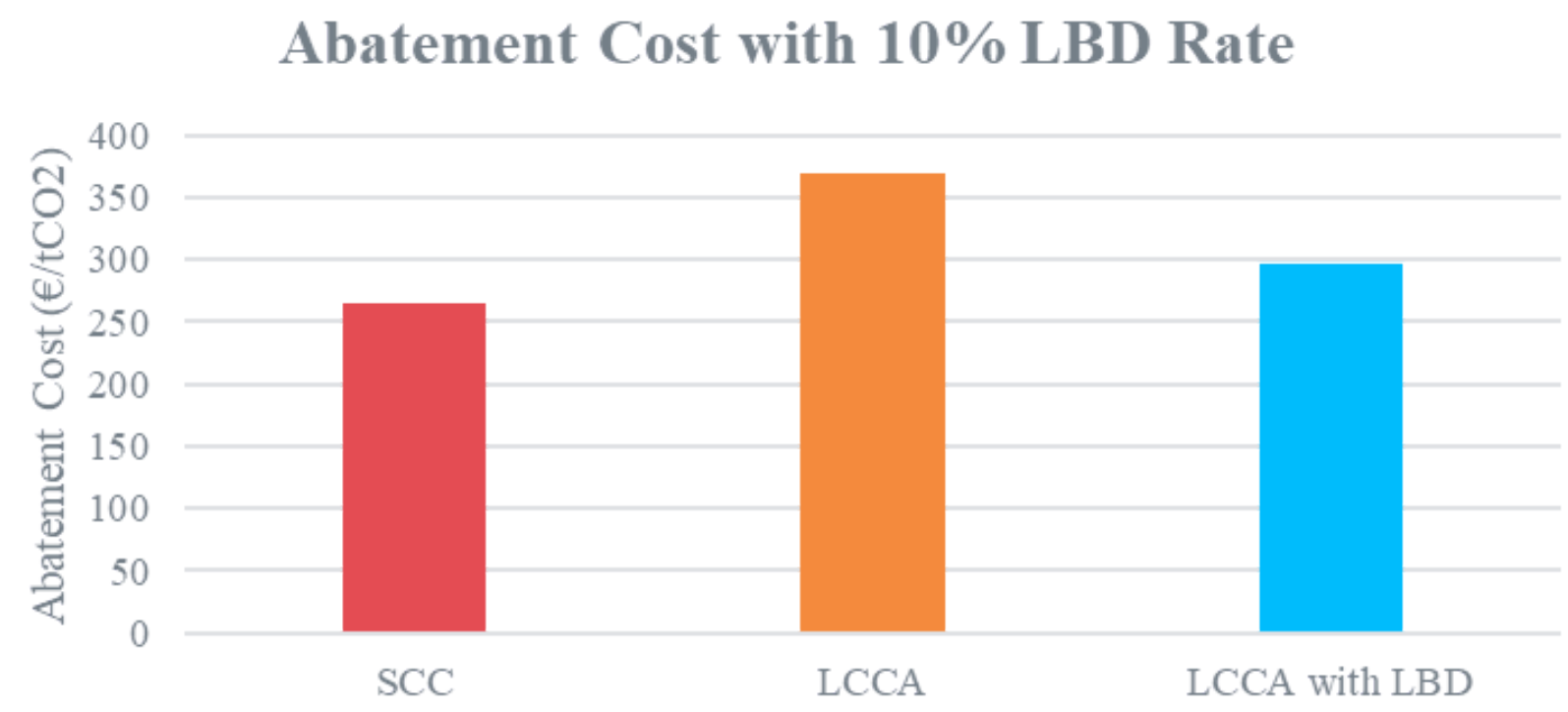
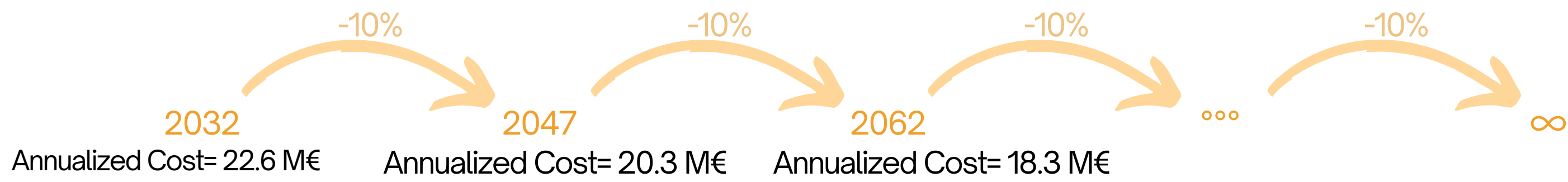
Cost of the investment decreases through deployment and innovation



Applying a LBD rate of 10% could decrease the abatement cost by 25%



We assume the project is **renewed** with **10% lower cost** at the end of the each 15 years lifetime



A learning rate of **14%** makes the project socially worthwhile.

Cost-Benefit Analysis (CBA) with LBD and Spillover Effects

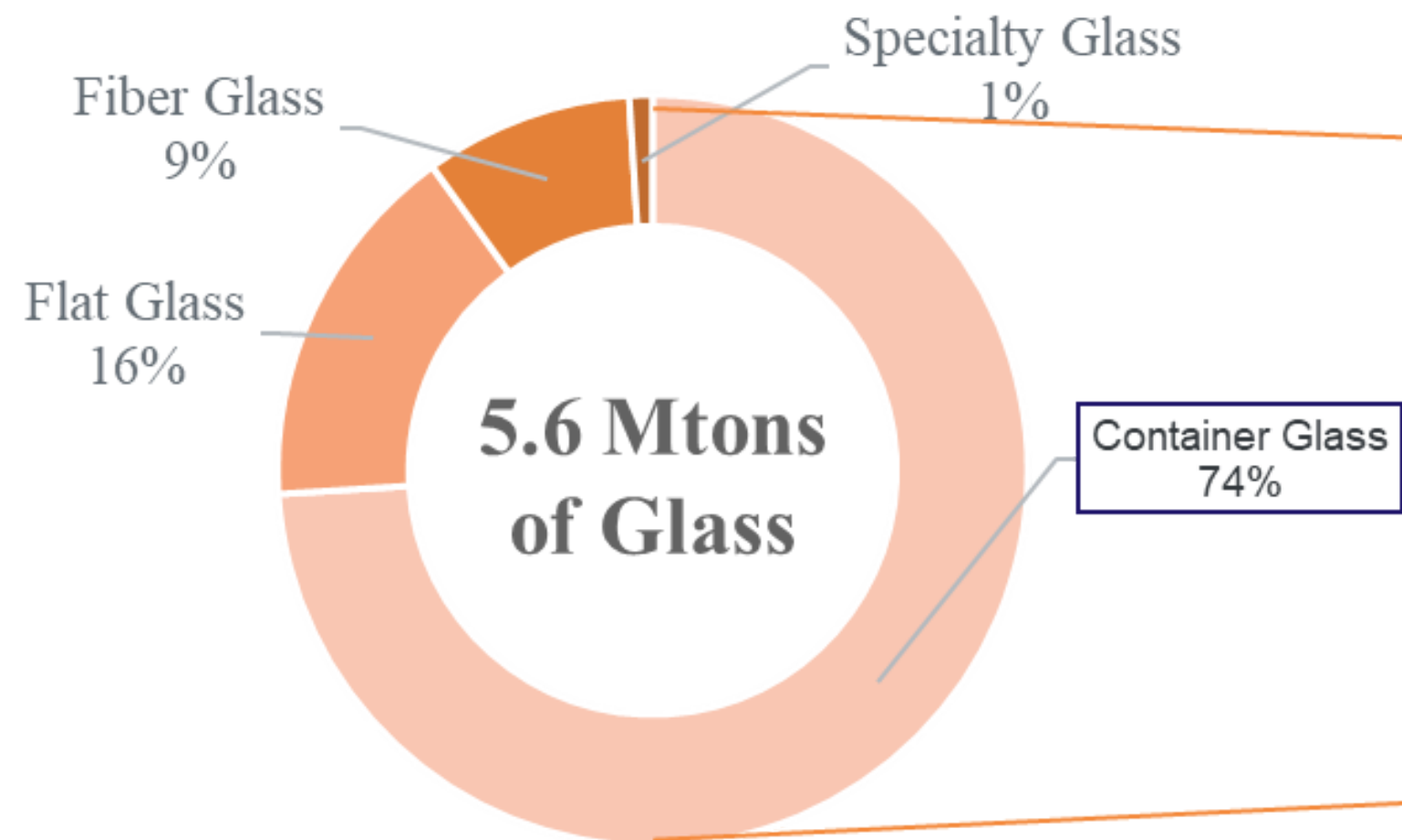
Investing in decarbonization pilot project
has positive impacts on the other similar
polluting units of the whole sector



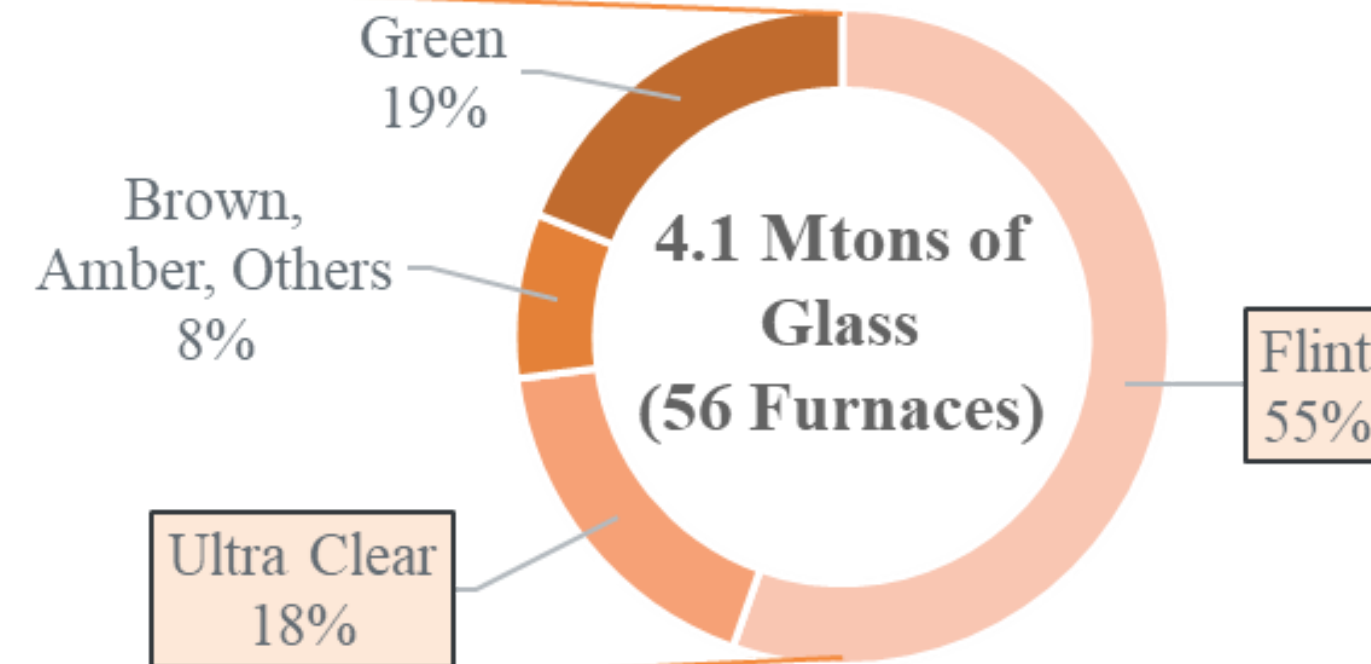
How many similar furnaces could be affected by the pilot project?



Production of Glass in Different Sub-sectors



Share of Different Types of Container Glass



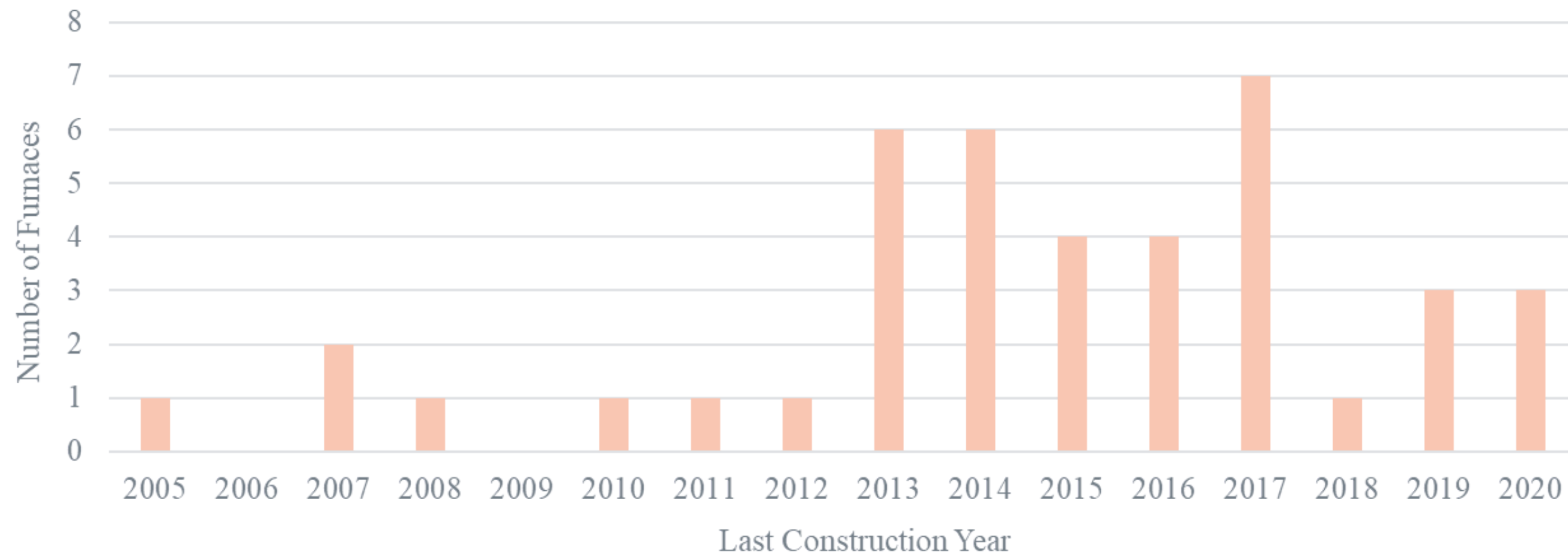
Source: Glass Global 2020

Flint and **Ultra-Clear** types of glass have similar characteristics.

How many similar furnaces could be affected by the pilot project?



Constructed Flint and Ultra Clear Container Glass Furnaces: **46 Furnaces** (Glass Global, 2020).

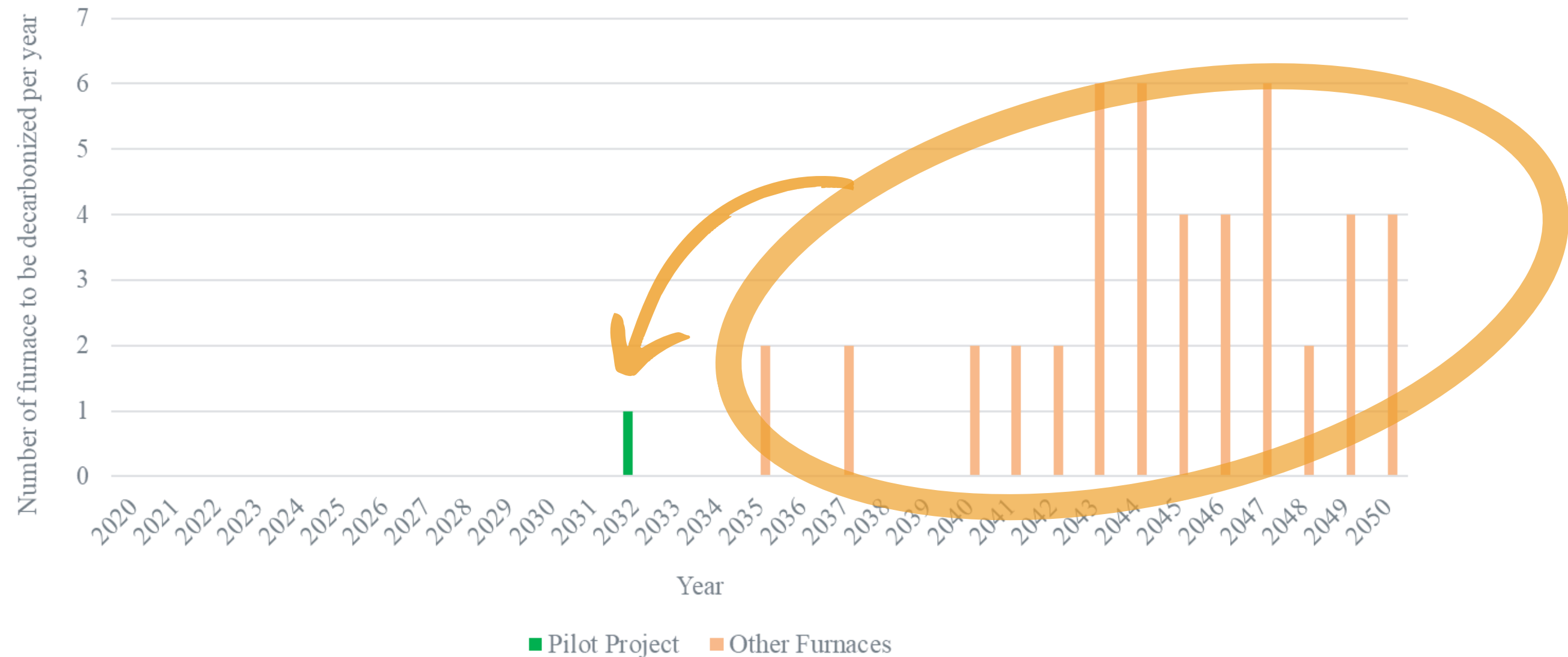


At latest, **only 2 Lifetimes of Furnaces** are left to fully decarbonize the sector before 2050!

The schedule for the decarbonization of the sector

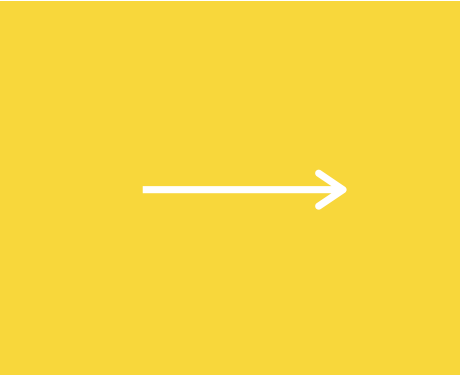


We Assume Other Furnaces in the Sector will be Decarbonized in their Second Reconstruction

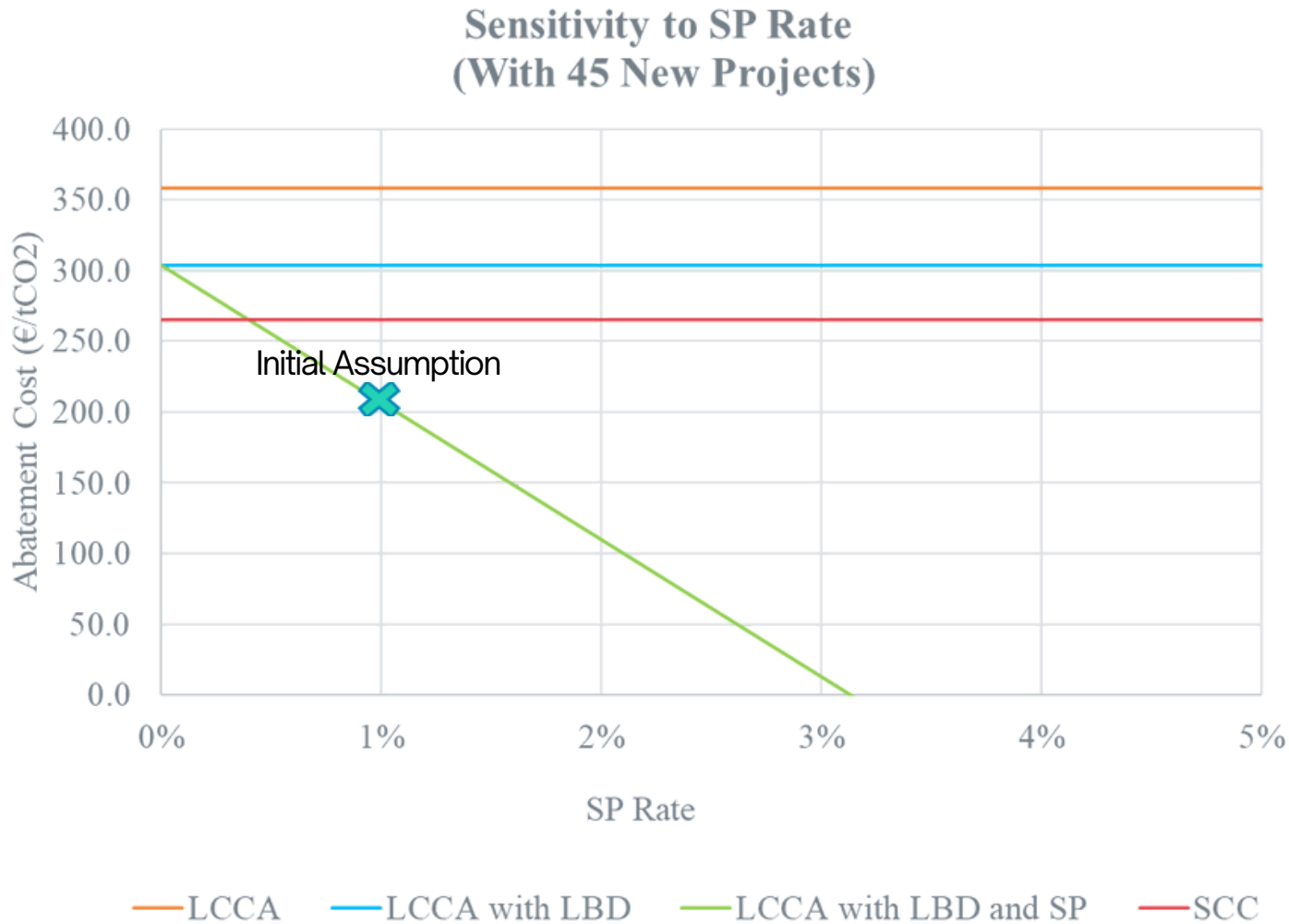
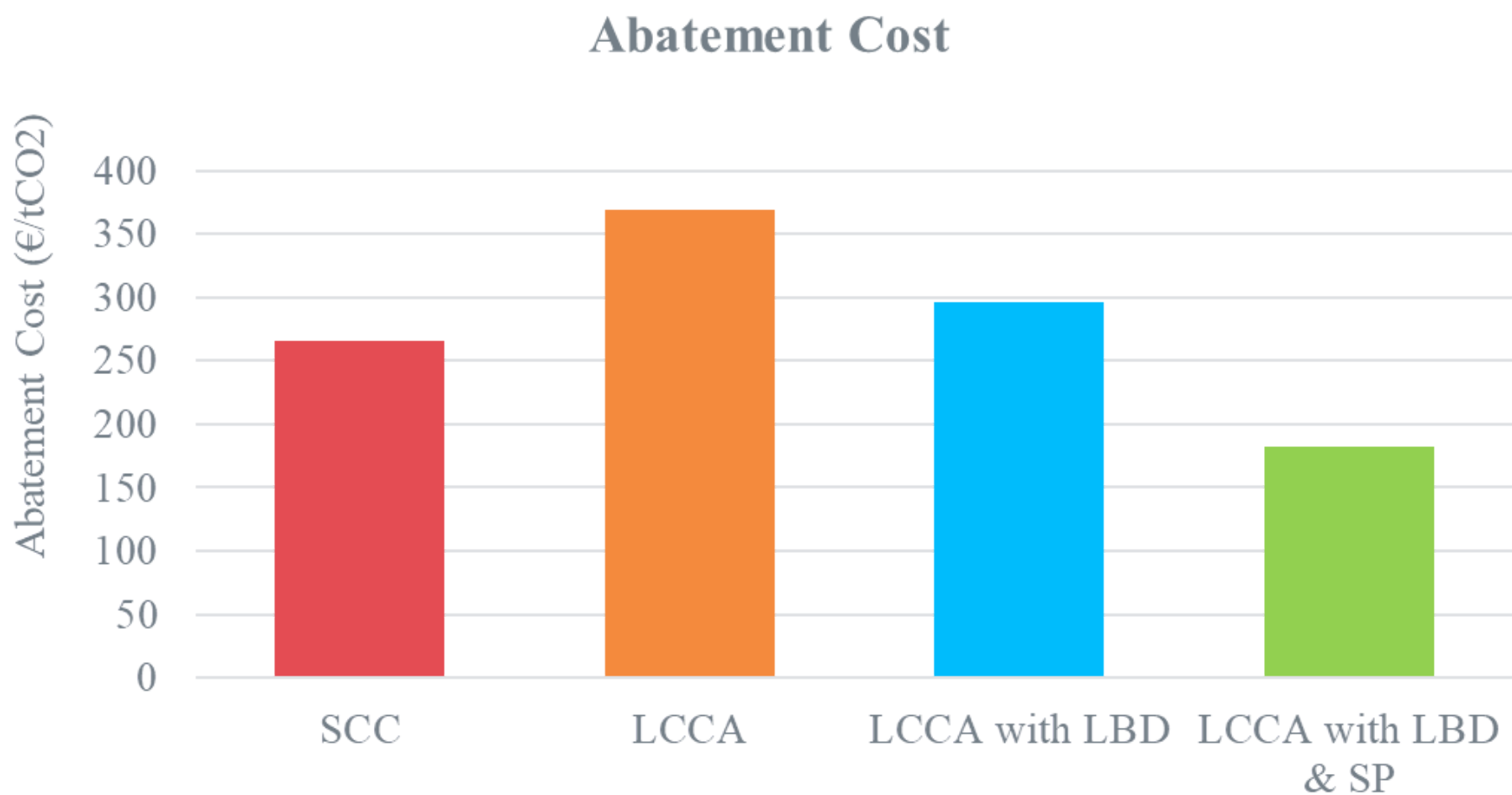


We assume the benefits of decarbonization of each similar furnace is affected the LCCA of the pilot project discounted according to the time of occurrence

Applying a Spillover Rate of 1% from all other similar furnaces could decrease the abatement cost by about 50%



- Initially, a Spillover (SP) Rate of 1% due to each new project is considered
- LBD rate is kept fixed at 10%



A spillover rate of less than **0.5%** makes the project socially worthwhile.

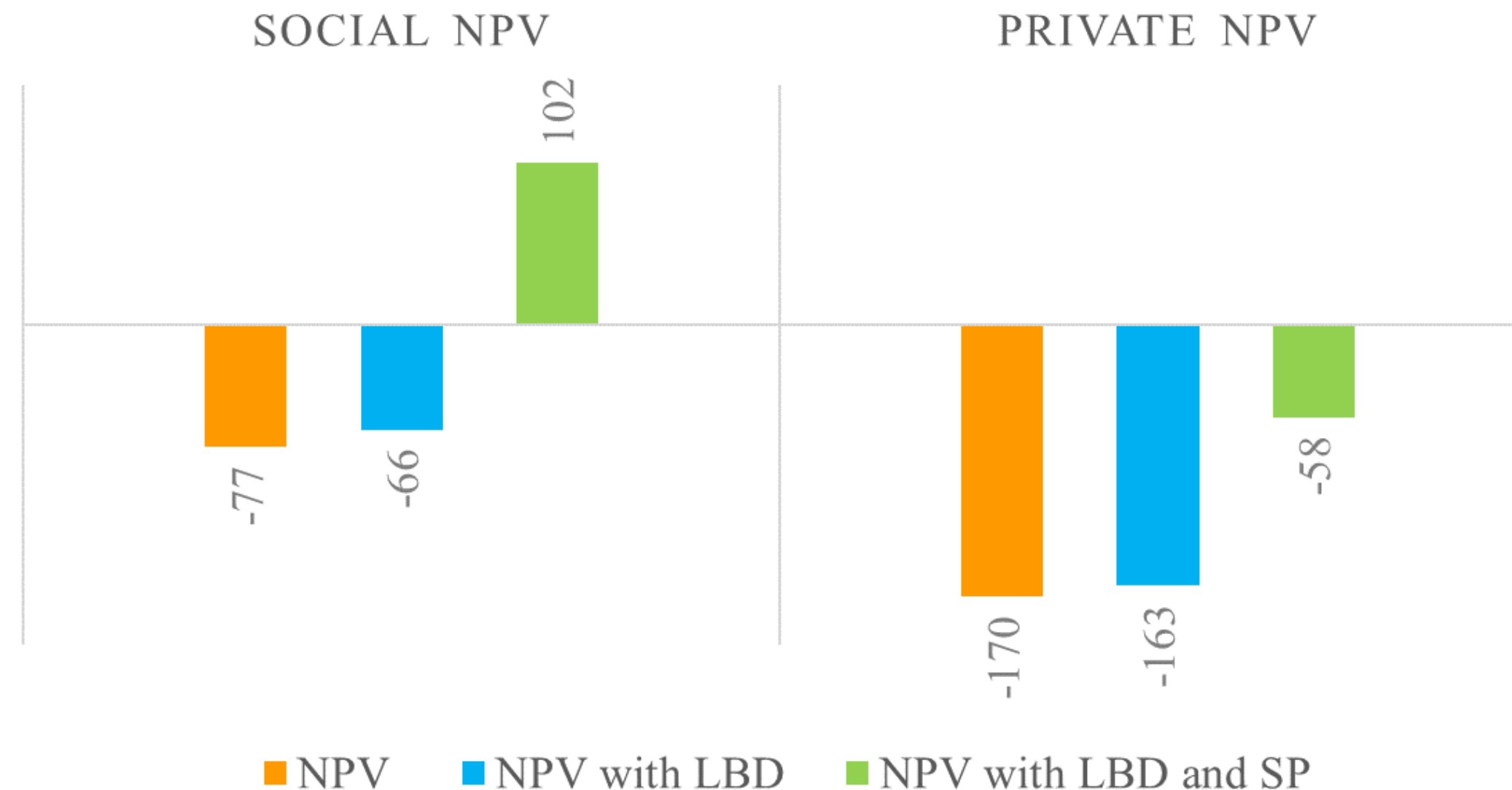
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- Standard CBA should be extended to incorporate long-term benefits of the pilot project.
- **Public support mechanisms should be designed in this perspective.**

The pilot project is less worthwhile from the private investor point of view



Abatement Cost < Carbon Price \longleftrightarrow NPV > 0



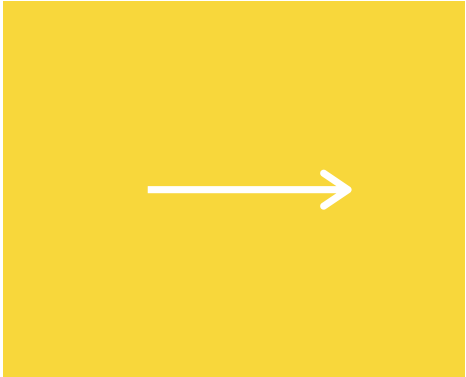
Social Perspective:

- 3% Social discount rate
- Environmental Benefits from Air Pollution Abatement
- CO2 Abatement Benefits at SCC

Private Perspective:

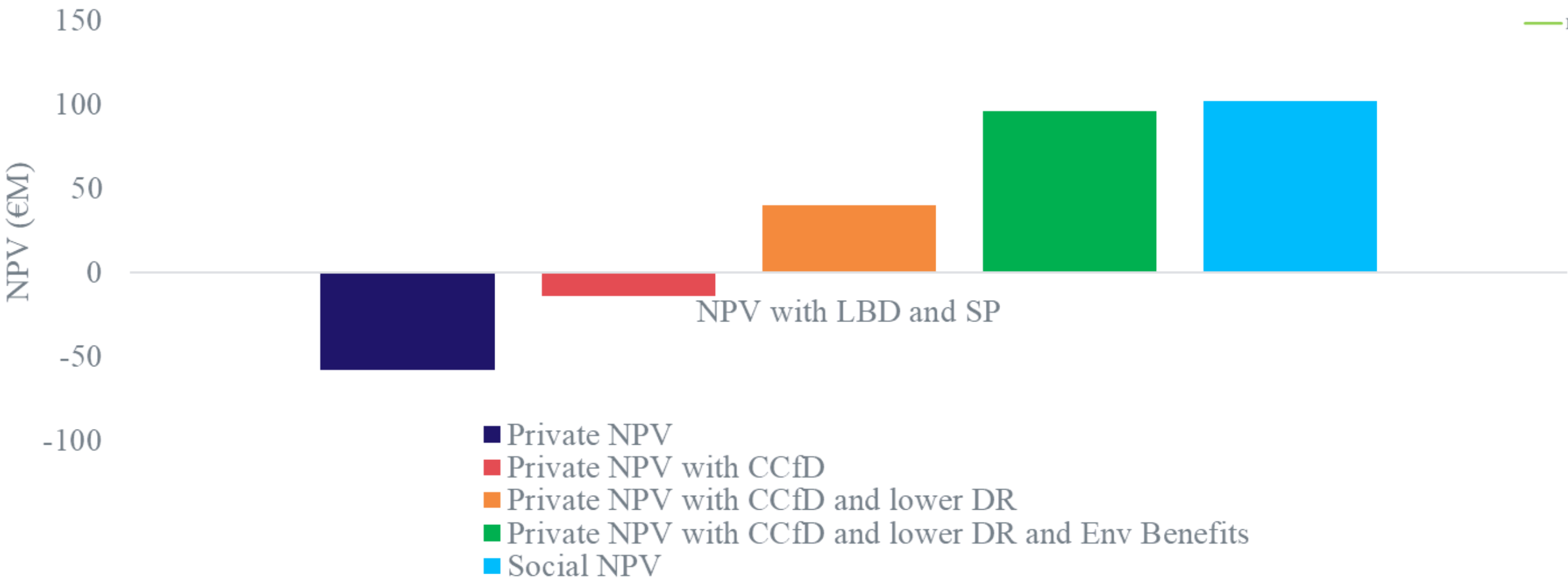
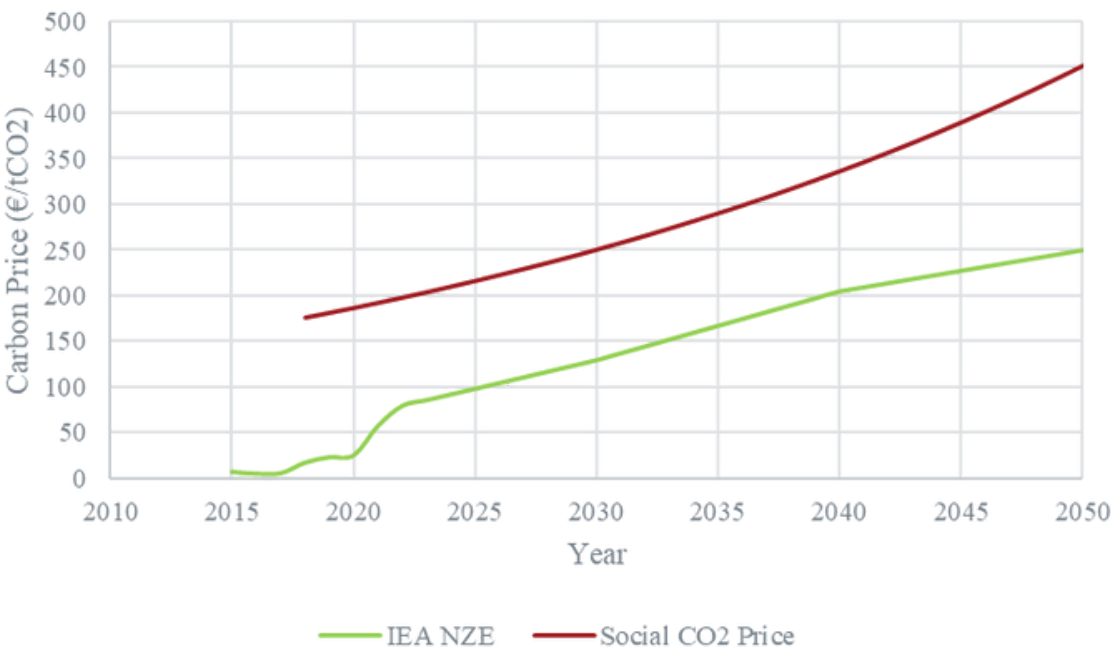
- 8% Private discount rate
- No Environmental Benefits from Air Pollution Abatement
- CO2 Abatement Benefits at EU ETS Market Price

Implementing public support mechanism reflects the social value of the pilot project for the private investors



- **Carbon Contract for Differences (CCfD):** The social planner pays the industry the difference between SCC and Market Price of CO2 until 2040 (if the different is negative, the social planner is paid back)
- **Private discount rate:** reduced from 8% to 5% due to lower level of risks
- **Full internalization of environmental benefits** (through regulation) i.e. abatement of NOx, SOx, and CO

Discrepancy between Social and Market Price of Carbon



Some Open Questions

- How to identify LBD and Spillover rates in concrete terms?
- How to internalize the Spillover rate?
- What is the implication of CCfD mechanism at the sector level?
- Where the public fund should come from?

Thank you so much for your attention!



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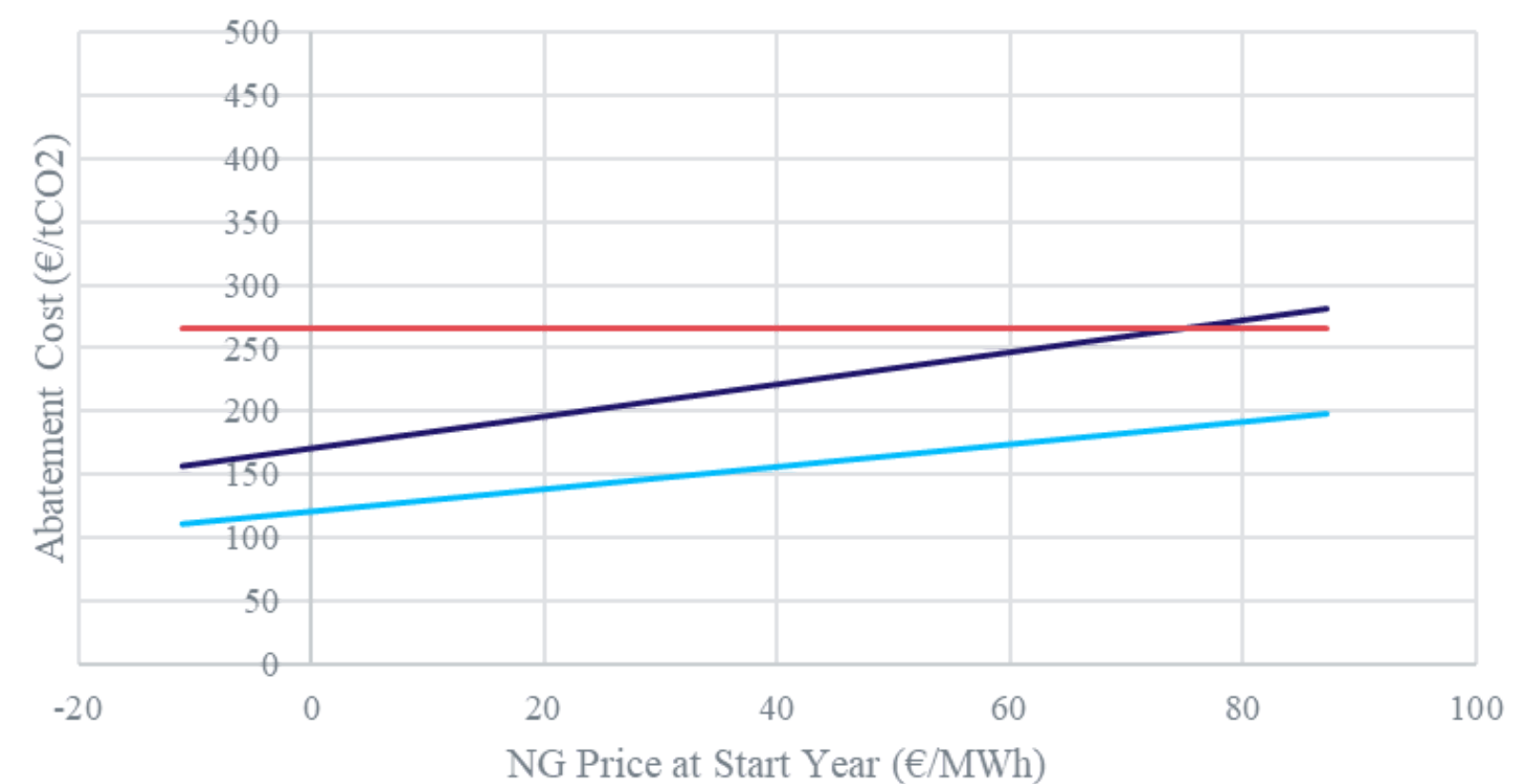
Sensitivity Analysis to the NG Price

Sensitivity to NG Price, Case 1



- Abatement Cost at Project Lifetime
- Extended Abatement Cost with SP and LBD
- SCC at Start Year

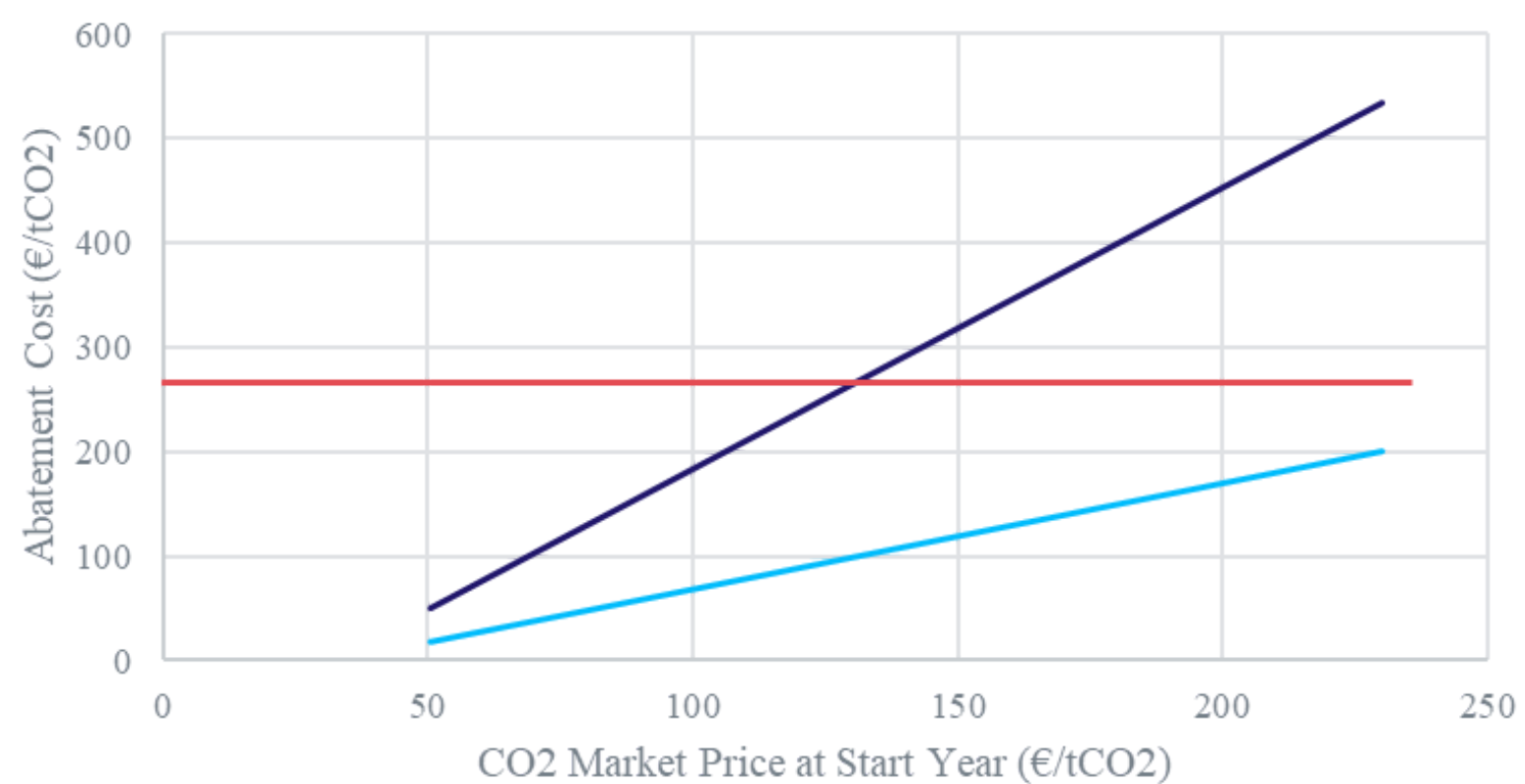
Sensitivity to NG Price, Case 2



- Abatement Cost at Project Lifetime
- Extended Abatement Cost with SP and LBD
- SCC at Start Year

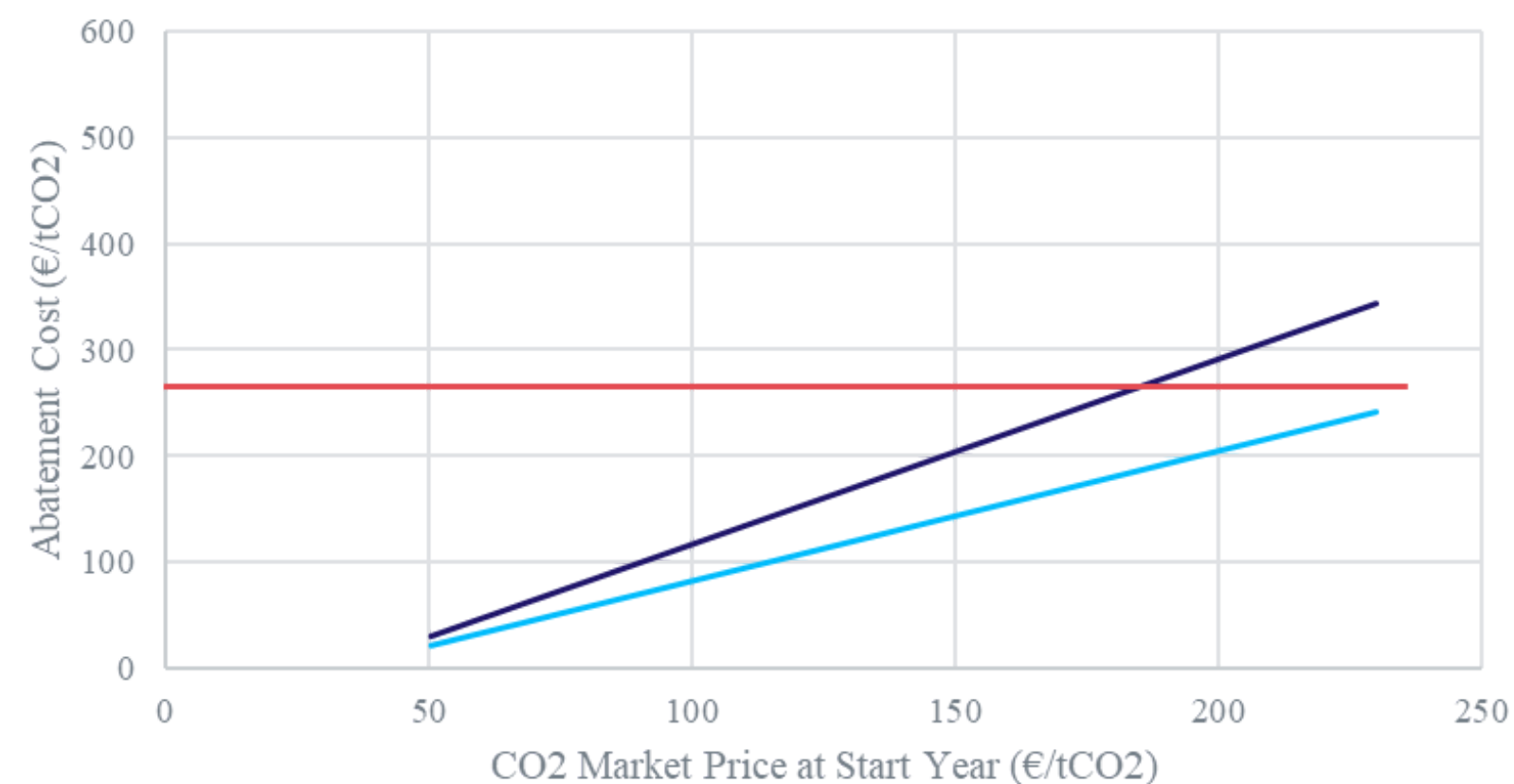
Sensitivity Analysis to the CO2 Price

Sensitivity to CO2 Market Price, Case 1



— Abatement Cost at Project Lifetime
— Extended Abatement Cost with SP and LBD
— SCC at Start Year

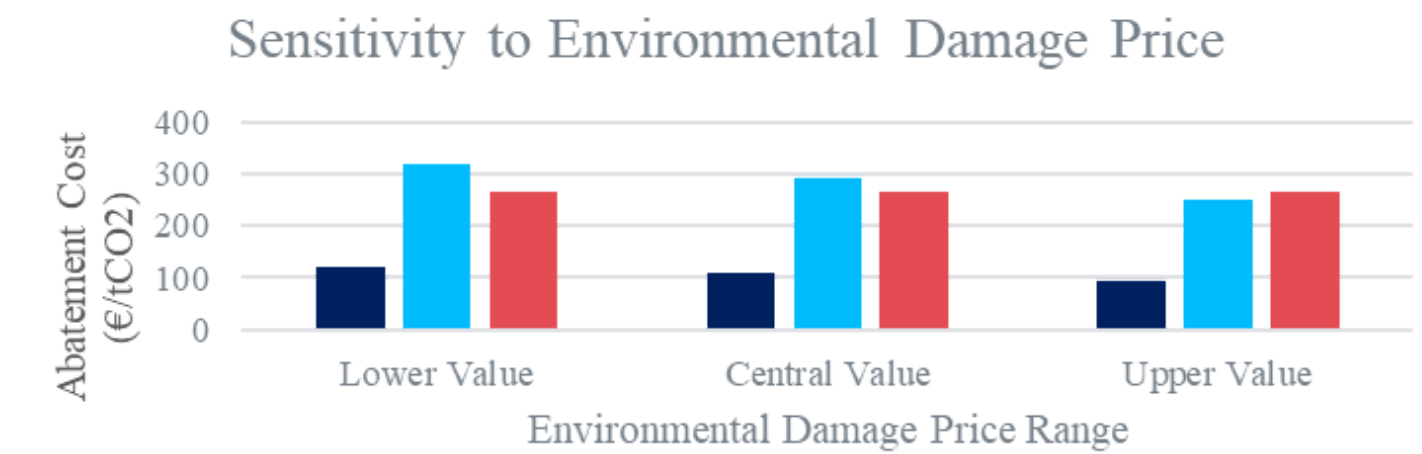
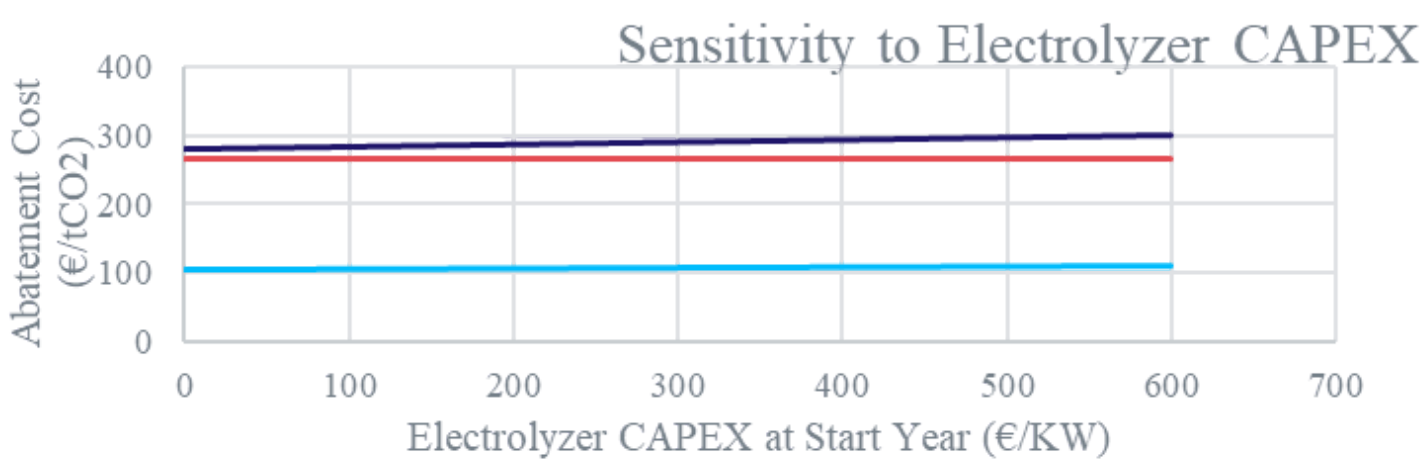
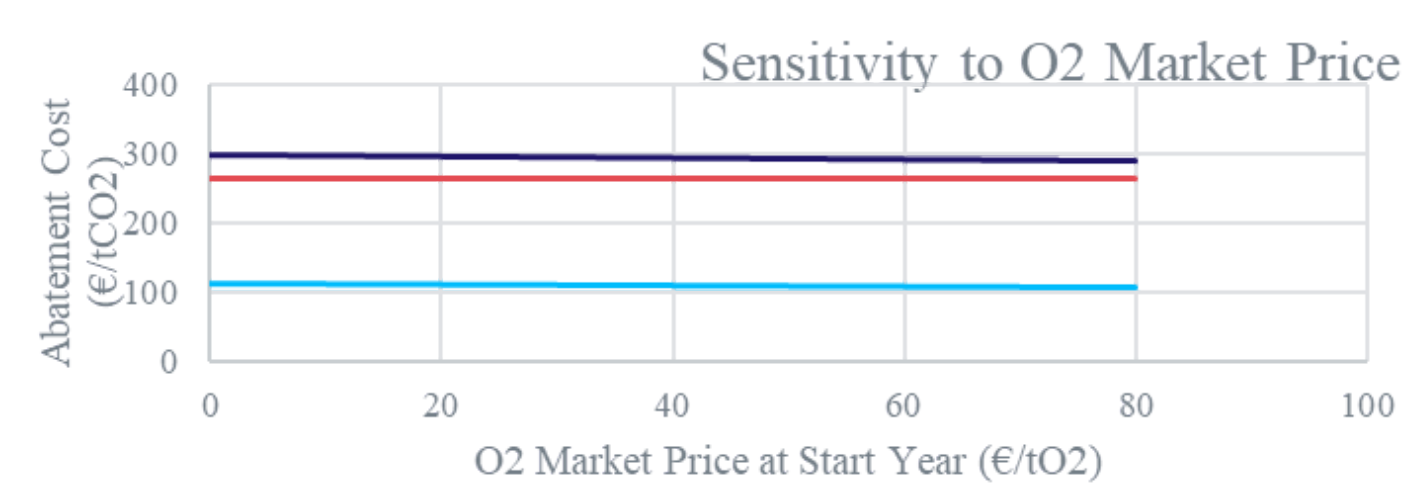
Sensitivity to CO2 Market Price, Case 2



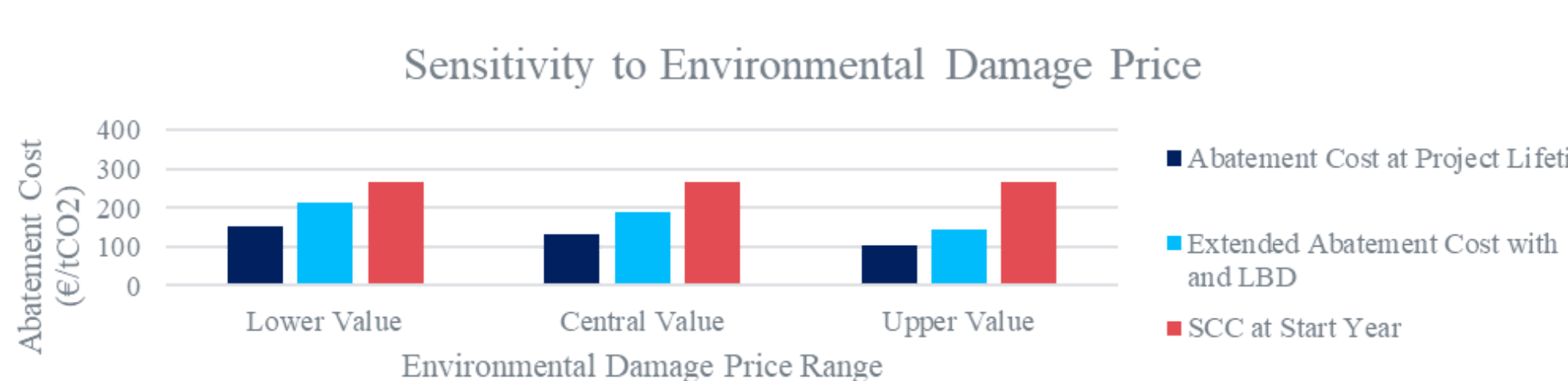
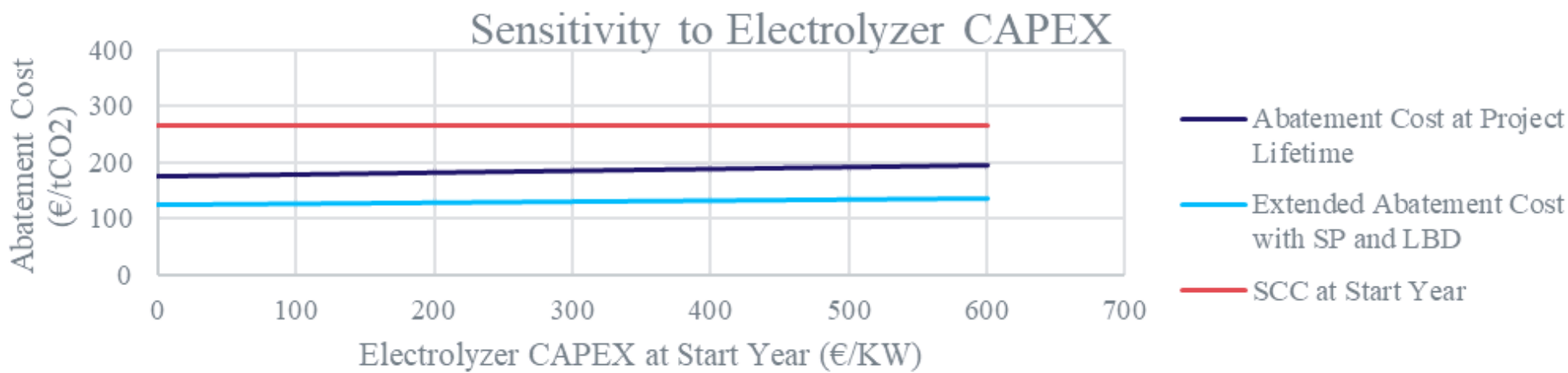
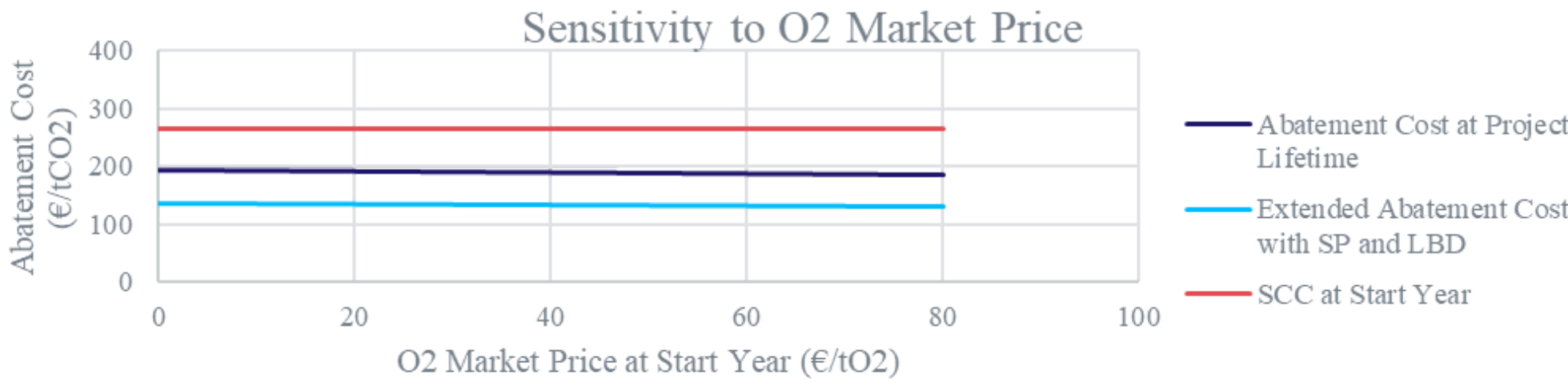
— Abatement Cost at Project Lifetime
— Extended Abatement Cost with SP and LBD
— SCC at Start Year

Sensitivity Analysis to Other Input Prices

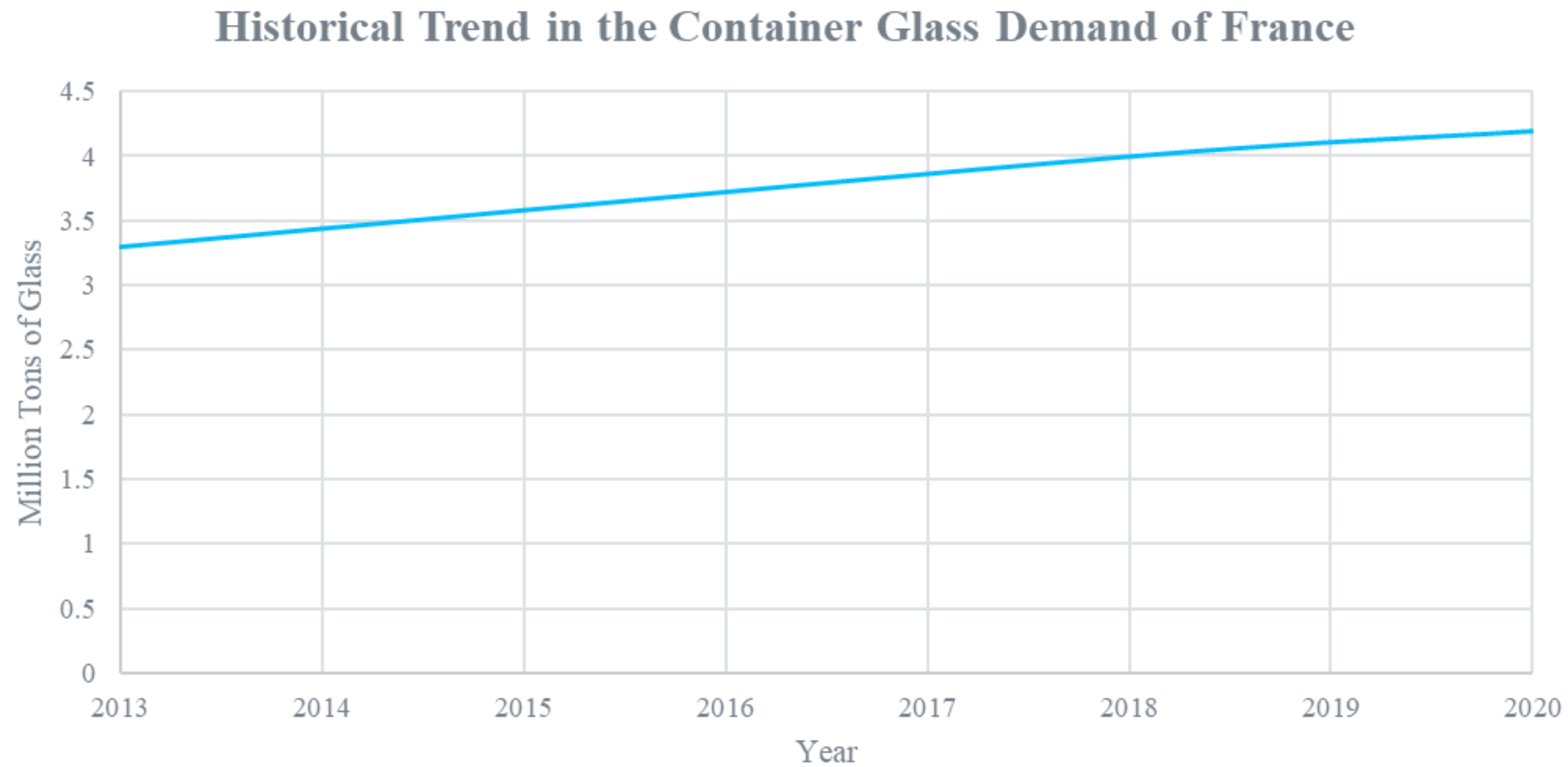
● IEA NZE Scenario, Electricity Case 1



● IEA NZE Scenario, Electricity Case 2



Container Glass Demand in France



Calculation of LCCA with Learning

$$LCCA = \frac{EAC - EAB}{A}$$

$$EAC = \frac{NPC}{d_\lambda}$$

$$EAB = \frac{NPB}{d}$$

$$NPC = \sum_{n=0}^{n=T} \frac{C_n}{(1+i)^T}$$

$$NPB = \sum_{n=0}^{n=T} \frac{B_n}{(1+i)^T}$$

$$d_\lambda = \frac{1 - \frac{1-\lambda}{(1+i)^T}}{i}$$

$$d = \frac{1 - \frac{1}{(1+i)^T}}{i}$$

$$LCCA_\lambda = \frac{\left(\frac{i}{1 - \frac{1-\lambda}{(1+i)^T}} \sum_{n=0}^{n=T} \frac{C_n}{(1+i)^T} \right) - \left(\frac{i}{1 - \frac{1}{(1+i)^T}} \sum_{n=0}^{n=T} \frac{B_n}{(1+i)^T} \right)}{A}$$

Calculation of LCCA with Learning and Spillover

$$SP = \sum_n^N \lambda' (NPC) \frac{1}{(1+i)^{T'_n}}$$

$$LCCA_{\lambda\lambda'} = \frac{\left[\frac{i}{1 - \frac{1-\lambda}{(1+i)^T}} \sum_{n=0}^{n=T} \frac{C_n}{(1+i)^T} (1 - \lambda' \sum_n^N \frac{1}{(1+i)^{T'_n}}) \right] - \left[\frac{i}{1 - \frac{1}{(1+i)^T}} \sum_{n=0}^{n=T} \frac{B_n}{(1+i)^T} \right]}{A}$$